Exhibit A

to the

Secretary's Response and
Request for Determination of Frivolousness
Gary Zimmerman

From: Cheryl Hodges
Sent: Friday, August 24, 2012 9:52 AM
To: Gary Zimmerman; Suzanne Staier; Kathryn Mikeworth; Richard Coolidge
Subject: RE: Overwhelming Number of American’s Voting Concerns

All,
I have been directed to fax this email to Investigations at CBI. It will then be given to Steve Johnson, one of the investigators. I have also left a message for Mr. Johnson, but have not heard back directly...

Cheryl

From: Gary Zimmerman
Sent: Friday, August 24, 2012 9:45 AM
To: Suzanne Staier; Kathryn Mikeworth; Cheryl Hodges; Richard Coolidge
Subject: FW: Overwhelming Number of American’s Voting Concerns

Kathryn & Cheryl – Reporting this to CBI and ensuring that it is address with urgency is your highest priority today. Please handle via standard operating procedures. I am also placing a call to CBI Director Ron Sloan immediately to make certain he is aware.

Suzanne – Let’s discuss.

Thx,

Gary Zimmerman
Chief of Staff
Department of State/Office of the Secretary of State
1700 Broadway, Suite 200
Denver CO 80290
303.860.6900
Gary.zimmerman@sos.state.co.us

From: Cheryl Hodges
Sent: Friday, August 24, 2012 8:51 AM
To: Richard Coolidge
Cc: Gary Zimmerman
Subject: RE: Overwhelming Number of American’s Voting Concerns

Will do.
Cheryl

From: Richard Coolidge
Sent: Friday, August 24, 2012 8:49 AM
To: Cheryl Hodges
Cc: Gary Zimmerman
Subject: FW: Overwhelming Number of American’s Voting Concerns

Cheryl,
Can you please forward this to CBI? It’s particularly aggressive and mentions the Secretary’s family.
Rich

From: Public Elections
Sent: Friday, August 24, 2012 8:21 AM
To: Richard Coolidge; Andrew Cole
Subject: FW: Overwhelming Number of American's Voting Concerns

From: Nellie Robinson [mailto:robinsonnelle@yahoo.com]
Sent: Thursday, August 23, 2012 10:56 PM
To: Public Elections
Subject: Overwhelming Number of American's Voting Concerns

Shithead Gessler:

Although you are part of a cabal, with Ohio & Florida, to suppress and steal voting rights you are in the crosshairs of the media: you are being watched and we are going to be watching the punk-ass Republic CONnies that will try to intimidate and harass voters. You are going to be captured on video wherever you drag your racist, unAmerican Republic Party offal.

I know pieces of shit like you sleep very well at night because your parents were mentally-ill enough to neglect teaching the basic precepts of fairness, freedom, civility and general tolerance. You, obviously, are a DSM-3 addled sociopath that would -- had you your druthers -- impose theocracy under some delusional aegis of "founding fathers federalism."

So getting your fat, white pink fingers into the cunts and uteruses of ALL women -- clearly a little-dicked inadequacy that led to misogyny (I'm sure you can't stand that women will fuck whomever they want, whenever they want it, and wherever the urge strikes them: fuck your paternalistic, radical-mongering jay-zoos, who you follow when self-serving while quoting millenia-old ravings of people who barely used the wheel!) Here's what I earnestly and gladly wish upon you: that your daughter/s or wife or other female family member get raped -- either "forcibly & legitimately" or otherwise -- and then that you get to watch the barbarism of forcing them to incubate an abomination that certainly scars their psyche for life.

But they won't have to: you cannot intimidate the American voter with your feckless little Truther (and most likely birther, too) co-conspirators. We -- meaning America -- are watching you and your egregious unAmerican strategems to rob this country of its basic building block of democracy. No Florida, no Ohio, now no Colorodo, and NO WAY.

-- Member of a watchdog group that will be watching and doging your felonious assaults on voting.
Exhibit B

to the

Secretary’s Response and
Request for Determination of Frivolousness
Gary Zimmerman

From: Gary Zimmerman  
Sent: Wednesday, August 29, 2012 5:06 PM  
To: 'James Davis'; 'White, Roxane'  
Cc: Scott Gessler  
Subject: RE: Threats

Jim,
Thanks again for your call and follow-up. We are most grateful that the person who made the second threat (phone call) was arrested this afternoon. Additionally, the security analysis conducted at the Secretary’s home this afternoon is most appreciated.

Best,

Gary Zimmerman  
Chief of Staff  
Department of State/Office of the Secretary of State  
1700 Broadway, Suite 200  
Denver CO 80290  
303.860.6900  
Gary.zimmerman@sos.state.co.us

From: James Davis [mailto:James.Davis@cdps.state.co.us]  
Sent: Wednesday, August 29, 2012 12:58 PM  
To: 'White, Roxane'; Gary Zimmerman  
Subject: RE: Threats

Mr. Zimmerman: My Contact info is below. Please call my cell.

Jim

James H. Davis  
Executive Director  
Colorado Department of Public Safety  
Office: 303-239-4398  
Mobile: 720-879-1408

From: White, Roxane [mailto:Roxane.White@state.co.us]  
Sent: Wednesday, August 29, 2012 12:57 PM  
To: gary.zimmerman@sos.state.co.us  
Cc: James Davis  
Subject: Re: Threats

Give jim a call, pls.  
Roxane White  
Chief of Staff  
Colorado Governor Hickenlooper  
136 State Capitol Building
Thank you Roxane. Calling you shortly.

Gary Zimmerman
Chief of Staff
Department of State/Office of the Secretary of State
1700 Broadway, Suite 200
Denver CO 80290
303.860.6900
Gary.zimmerman@sos.state.co.us

Jim Davis and I want to make certain you are getting what you need. Let us know if you need anything.
Roxane White
Chief of Staff
Colorado Governor Hickenlooper
136 State Capitol Building
Denver, CO 80203
303-866 6290

Under CO Open Records Act, all messages sent to or by me from this account may be subject to public disclosure.
Exhibit C

to the

Secretary’s Response and
Request for Determination of Frivolousness
INDEPENDENT ETHICS COMMISSION  
STATE OF COLORADO  
CASE NO. 12-07

Colorado Ethics Watch,  
Complainant

v.

Scott Gessler, Colorado Secretary of State,  
Respondent

AFFIDAVIT OF GARY ZIMMERMAN

COMES NOW the affiant, Gary Zimmerman, who, having been duly sworn and upon his oath, states as follows:

1. My name is Gary Zimmerman. I am over the age of eighteen (18) and am competent to testify in Colorado.

2. I am the Chief of Staff for the Colorado Secretary of State. I have held this position since early 2011. I am responsible for recommending any system or office policy changes to the Secretary of State.

3. Soon after I began work at the office of the Colorado Secretary of State, I became aware of a $5000 discretionary fund provided to the Secretary of State. I discovered that it had been historically used, at the discretion of the then elected Secretaries of State, for furniture, office parties, county clerk receptions, clothes and bonus wages. I came to the understanding that these funds were available for use by the Secretary of State for public purposes as determined by the Secretary of State.

4. After I investigated the historic use of the discretionary funds by previous Colorado Secretaries of State, I discussed those funds with Secretary of State Scott Gessler. We discussed use of those funds to assist him in his role as Secretary of State.

5. In July, 2011, Secretary Gessler sought sums from the discretionary fund account for previously unreimbursed expenses. The request and the amount paid was $1,400.00. This sum was consistent with our prior discussions as I was aware that Secretary Gessler had unreimbursed expenses for mileage and other expenses such as subscriptions and phone charges related to his role as Colorado Secretary of State.
6. In late 2011, I asked our staff to inquire of the State Controller’s office concerning reporting on the discretionary fund for the Colorado Secretary of State and other elected officials. At that time, I was advised that no official policy or directive existed but that receipts or a memo from the elected official was advised to maintain documents to support the disbursements of discretionary funds even if it comes in the form of a memo from the Secretary of State.

7. In July, 2012, Secretary Gessler provided a request for the balance in the discretionary fund account which was $117.99 and his letter in this regard met the advisory guideline as I understood it. Given that I was personally aware of unreimbursed expenses incurred by Secretary Gessler for mileage and other expenses which exceeded $117.99, I did not question or object to the payment.

8. Only after July, 2012 did I begin work on a policy to recommend to Secretary Gessler as a guideline for use of the discretionary fund. That policy is not yet completed and has not yet been provided to Secretary Gessler for comment.

9. On August 24, 2012, I became aware of an email threat to Secretary Gessler and his family sent to an official state email address. I undertook an investigation of this egregious email threat. After discussing the matter internally, I decided to contact the Colorado Bureau of Investigation.

10. The matter was efficiently and properly investigated by the Colorado Bureau of Investigation. We soon learned that the email was sent by a New York resident. However, Secretary Gessler’s family was relocated and given protection from the potential threat.

11. On August 29, 2012, I became aware of a voice mail which threatened the life of Secretary Gessler. It was from a local number. As a result, I was unsure if the threat came from the same person who sent the email threat. I discussed it with the Colorado Bureau of Investigation. I then discussed with Deputy Secretary Suzanne Staiert and other office staff. On my recommendation, we agreed Secretary Gessler should return to Colorado as soon as possible and the cost should be paid by the office of the Secretary of State. In so doing, I provided the Chief Financial Officer with an email authorizing the approved expenses.

12. Secretary Gessler returned to Colorado on August 31, 2012, at a cost of $422.00.

FURTHER the affiant sayeth naught.

DATED this 23rd day of December, 2012.

[Signature] Gary Zimmerman
STATE OF COLORADO  
COUNTY OF Denver

Subscribed and sworn to before me this 18th day of December, 2012 by Gary Zimmerman.

WITNESS my hand and official seal
My Commission expires: July 30, 2016
Exhibit D

to the

Secretary’s Response and Request for Determination of Frivolousness
INDEPENDENT ETHICS COMMISSION
STATE OF COLORADO
CASE NO. 12-07

Colorado Ethics Watch,
Complainant

v.

Scott Gessler, Colorado Secretary of State,
Respondent

AFFIDAVIT OF SUZANNE STAERT

COMES NOW the affiant, Suzanne Staert, who, having been duly sworn and upon her oath, states as follows:

1. My name is Suzanne Staert. I am over the age of eighteen (18) and am competent to testify in Colorado.

2. I am an attorney licensed to practice law in the State of Colorado. I have been continuously licensed as a Colorado lawyer since 1993.

3. I have been the Deputy Secretary of State since February 29, 2012. Prior to serving as Deputy Secretary, I represented various local governments. From 1993 to 2006, I served as an Assistant City Attorney in Aurora. In this capacity, I advised elected officials and employees on the applicability of Title 24 reporting requirements and conflicts of interest. From 2006 to 2007, I served as a Municipal Court Judge in Aurora and Centennial. In 2007-2008 I served as an Assistant County Attorney in Arapahoe County. In 2008-2011, I served as the Littleton City Attorney. In this capacity I advised elected officials and employees on the applicability of Title 24 reporting requirements and conflicts of interest.

4. I am aware that historically the discretionary fund has been used for a variety of purposes.

5. I am familiar with C.R.S. § 24-9-105. I have reviewed the $117.99 request and payment to Secretary of State Gessler in 2012. The $117.99 payment reimburses him for otherwise non-reimbursed expenses such as mileage, phone charges and subscriptions, all of which help him perform his elected position of Secretary of State.
6. I have reviewed all of Secretary Gessler’s discretionary fund expenditures to date and at no point did I observe Secretary Gessler use the discretionary funds in a fashion inconsistent with (i) use by prior Secretaries of State or (ii) contrary to C.R.S. § 24-9-105.

7. I had a discussion with the executive assistant in the office regarding the Secretary’s FY2010-2011 discretionary expenses. While she has receipts for the vast majority of the expenses, she had to use estimates, based upon previously billing, for three cellular-phone expenses: (1) $61.93 for the first 12 days of January (due to the billable period overlapping from the prior year); (2) $53.33 for 10 days of March (due to switching service from AT&T to Verizon); and (3) $121.79 (due to only 21 days of billable period in the fiscal year).

8. The use of the Secretary of State’s discretionary fund is subject to annual appropriation by the legislature.

9. In late August 2012, Chief of Staff Gary Zimmerman advised me of threats made against Secretary Gessler and his family by voice mail and email at the offices of the Colorado Secretary of State. Based on the contents of those threats, I concurred with his recommendation that the office pay for Secretary of State Gessler to return to Colorado to address the issues presented due to his elected position as Secretary of State.

FURTHER the affiant sayeth naught.

DATED this 20 day of December, 2012.

Suzanne Staiert

STATE OF COLORADO  
COUNTY OF  

ss:

Subscribed and sworn to before me this 20 day of December, 2012 by Suzanne Staiert.

WITNESS my hand and official seal.
My Commission expires: 05.02.2014

Notary Public
Exhibit E

to the

Secretary’s Response and
Request for Determination of Frivolousness
A call was received through the Colorado Secretary of State’s Election line: 303-894-2200 x 6307 on 8/28/2012 at approximately, 9:36am, from the phone number: 303-906-8334.

From what I can recall: A male voice came on the line and the individual said he wanted to talk to someone about the letter’s the Secretary Gessler sent to 4,000. I told him I would try to help and that was the last thing I said. He was upset and had a lot to say so I let him vent. He said he had called before and wanted to see the list, but was told he could not. He said something to the effect, You know why, because the letters were not sent to 4,000 people. He continued making comments about the Republican Party and how they were not going to exist soon. He mentioned something about the tea party and called Republicans a bunch of whack jobs. He said Republicans should be shot in the head and that way maybe they would learn. I don’t remember what he said they needed to learn. I don’t remember much else, except, before he disconnected the call he said, people know where the Secretary’s family lives. At this point I thought I better let someone know about the call.
Exhibit F

to the

Secretary’s Response and
Request for Determination of Frivolousness
Good afternoon, Heather!

I have reviewed the CDOS Department Policy with respect to the Secretary of State Discretionary Fund. I have also discussed my response with the Deputy State Controller and the State Controller. The Office of the State Controller (OSC) does not endorse individual department policies. The OSC’s guidance to departments is that their policies must comply with statutes, fiscal rules, and IRS regulations, and should comply with OSC policies.

In our judgment, the policy that you sent me to review is not in compliance with any of these items. Please review CRS 24-9-105, Title 24 Article 18, CRS 24-30-202; Fiscal Rules 1-8, 2-1, 5-1 (travel - section 9); and IRS Publications 15, 15B, and 463, which require documentation of reimbursable expenses.

After you have reviewed these documents, we would suggest that you revise the proposed policy so that it is in compliance with statutes, fiscal rules, OSC policies, and IRS regulations. Let us know if you need assistance in this effort.

As an alternative, the Secretary of State may choose to exercise the elected official exemption under CRS 24-2-102(4). In this case the Secretary of State would need to comply with Title 24 Article 18 and IRS regulations. This elected officials’ exemption applies only to the Secretary of State and the Chief of Staff who can approve for the Secretary of State. The exemption is personal to those two positions, and cannot apply to the entire department. Under the elected official exemption, the Secretary of State and the Chief of Staff would be personally liable for any non-compliance with Title 24 Article 28 and IRS regulations.

Thanks,

Jing

Jing Ye, CPA
Field Controller, Field Accounting Services Team  
Dept. of Personnel & Administration, Office of State Controller  
633 17th Street, Suite 1500  
Denver, CO 80202  
Office: 303-866-3891 | Fax: 303-866-3569  

www.colorado.gov/dpa | jing.ve@state.co.us  

Working Together To Serve Colorado  

**NOTICE:** This electronic mail transmission may contain confidential or legally privileged information, intended only for the person(s) named. Any use, distribution, copying, or disclosure by another person without the express permission of the sender is strictly prohibited.

On Tue, Dec 18, 2012 at 9:34 AM, Heather Lizotte <Heather.Lizotte@sos.state.co.us> wrote:
Jing,

The Chief of Staff and the Deputy SOS has developed a departmental policy for the use of discretionary funds. Per the note below I have been asked to forward this document for you to review. Please provide feedback if any as soon as you can.

Thanks.

Heather Lizotte  
Chief Financial Officer  
Colorado Secretary of State's Office  
Work: 303-860-6910  
Fax: 303-869-4860  
heather.lizotte@sos.state.co.us  

-----Original Message-----  
From: Gary Zimmerman  
Sent: Friday, December 14, 2012 8:19 AM  
To: Heather Lizotte; Suzanne Staichert; Kathryn Mikeworth  
Subject: Emailing: CDOS Discretionary Fund Policy v3  

The only change from the last rev is to change last sub-bullet to read "Office of the State Auditor," instead of "State Controller." This is due to a suggestion based on Heather's practical experience: the Controller typically and simply refers back to the fiscal rules without offering critique or suggestions, whereas the Auditor's staff typically provides direct feedback and opinions.

Next-step is that Heather will send this draft (v3) to the Controller for review at its daily stand-up meeting. Gameplan is to review Controller's Office feedback on Monday, publish on Tuesday. Thx

Your message is ready to be sent with the following file or link attachments:
CDOS Discretionary Fund Policy v3

Note: To protect against computer viruses, e-mail programs may prevent sending or receiving certain types of file attachments. Check your e-mail security settings to determine how attachments are handled.
Exhibit G

to the

Secretary’s Response and
Request for Determination of Frivolousness
Here is some information on the discretionary fund.

Heather Lizotte
Chief Financial Officer
Colorado Secretary of State's Office
Work: 303-860-6910
Fax: 303-869-4860
heather.lizotte@sos.state.co.us

From: Bill Hobbs
Sent: Tuesday, November 08, 2011 5:34 PM
To: Heather Lizotte
Subject: RE: Discretionary Fund

Thanks, Heather.
Good explanation.
-Bill

From: Heather Lizotte
Sent: Tuesday, November 08, 2011 5:28 PM
To: Gary Zimmerman; Bill Hobbs
Subject: Discretionary Fund

Gary and Bill,

I spoke with the State Controller’s Office and they gave me some information on how the discretionary fund has been used and how things have recently changed from a financial view. What I found out is this. In the past the discretionary fund, was used by “Elected Officials” in any way they wanted to use it. That is no longer the case. The state auditor’s office is now, and has been, periodically auditing how the monies are spent from the discretionary fund. In the last couple of years, for the first time that I can recall, the auditors have asked about travel reimbursements made to the Secretary of State, as well as the use of the discretionary funds.

Therefore, the advice from the State Controller’s Office regarding payments out of the discretionary fund was the following:

- All expenditures should have supporting documentation. (for example meal receipts etc...)
- A memo should only be written for reimbursement of expenditures incurred for “XYZ expenditures,” or to justify expenditures for an event. (in other words no memo just for a blanket reimbursement).
- Expenses should be in “Pursuance of Official [State] Business” (not personal use)

The State Controller’s Office advises that this is a departure from past practices because now state budgets are so tight that every department and Elected Officials’ expenditures are being more closely scrutinized for statutory and rule compliance.
This information was new to me. Unlike fiscal or procurement rule updates, guidelines regarding other line item expenditures are not widely communicated. We basically find out when we ask a direct question. Now we know going forward how the fund is to be used.

I will be happy to discuss in more detail at our meeting Wednesday afternoon.

Thanks!

Heather Lizotte
Chief Financial Officer
Colorado Secretary of State's Office
Work: 303-860-6910
Fax: 303-869-4860
heather.lizotte@sos.state.co.us
Exhibit H

to the

Secretary's Response and Request for Determination of Frivolousness
INDOENENT ETHICS COMMISSION
STATE OF COLORADO
CASE NO. 12-07

Colorado Ethics Watch,
Complainant

v.

Scott Gessler, Colorado Secretary of State,
Respondent

AFFIDAVIT OF WILLIAM HOBBS

COMES NOW the affiant, William Hobbs, who, having been duly sworn and upon his oath, states as follows:

1. My name is William Hobbs. I am over the age of eighteen (18) and am competent to testify in Colorado.

2. I am an attorney licensed to practice law in the State of Colorado. I have been continuously licensed as a Colorado lawyer since 1976.

3. For approximately 13 years ending in February, 2012, I worked for the State of Colorado as the Deputy Secretary of State. As such, I worked with and advised Secretaries of State Donetta Davidson, Gigi Dennis, Mike Coffman, Bernie Buescher and Scott Gessler.

4. For two years immediate prior to becoming Deputy Secretary of State, I served as a budget analyst on the staff of the Joint Budget Committee of the Colorado General Assembly. In that capacity, I analyzed state budgets and programs and made recommendations to the Joint Budget Committee regarding appropriations to state agencies. In addition, for 16 years I served as an attorney in the General Assembly’s Office of Legislative Legal Services, and for 12 of those years I was the lead legislative attorney advising the staff of the Joint Budget Committee on legal matters involving legislative appropriations to state agencies.

5. On one or more occasions after Secretary Gessler took office, I discussed with Secretary Gessler the discretionary fund provided to the Secretary of State pursuant to C.R.S. §24-9-105. In those discussions, I indicated that any sums appropriated by the legislature from the discretionary fund could be used for official business as the Secretary of State sees fit and by the complete discretion of the Secretary of State.
6. I advised Secretary of State Gessler that prior Secretaries of State had reportedly used the funds for a variety of purposes. For example, Ms. Davidson bought furniture for her office that remained at the office. My recollection was that Secretaries also used the funds for employee appreciation and recognition events, such as office parties and items such as employee shirts with the State Seal.

7. In my experience, each Secretary of State had differing views as to how to exercise the discretion granted pursuant to C.R.S. §24-9-105 but that all uses of those moneys were for official business as each Secretary of State saw fit. So far as I am aware, this included any sums paid to Secretary of State Scott Gessler in 2011.

8. At no point in time did I observe Secretary of State Scott Gessler use discretionary funds in a fashion inconsistent with (i) use by prior Secretaries of State or (ii) contrary to C.R.S. §24-9-105.

FURTHER the affiant sayeth naught

DATED this 17th day of December, 2012.

William Hobbs

STATE OF COLORADO )
COUNTY OF Denver ) ss:

Subscribed and sworn to before me this 17th day of December, 2012 by William Hobbs.

WITNESS my hand and official seal.
My Commission expires: 3-40-13

Notary Public
Exhibit I

to the

Secretary's Response and
Request for Determination of Frivolousness
REPORT OF CONTRIBUTIONS AND EXPENDITURES  
[C.R.S. 1-45-108]

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<thead>
<tr>
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<th>COLORADANS FOR GESSLER</th>
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<tbody>
<tr>
<td>Address of Committee/Person:</td>
<td>1624 MARKET STREET, SUITE 202</td>
</tr>
<tr>
<td>City, State &amp; Zip Code:</td>
<td>DENVER CO 80202</td>
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<td>Report Type:</td>
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**Reporting Period:** Beginning Date: 07/01/2012   Ending Date: 09/30/2012

**Declared Total Spending (if applicable):** $10,466.77  
[Art. XXVIII, Sec. 4(1)]

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<td>Total Monetary Expenditures (line 18)</td>
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The appropriate officer shall impose a penalty of $50 per day for each day that a report is filed late.  
[Art. XXVIII Sec. 10(2)(a)]

**Registered Agent:** ALEX HORNADAY  
**Candidate:** SCOTT GESSLER  
**Filed Date:** 10/15/2012
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<tr>
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<td>SCOTT GESSLER</td>
<td>2027 E 11TH AVE</td>
<td>DENVER CO 80206</td>
<td>No</td>
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<td>Office Equipment &amp; Supplies</td>
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<td>DENVER CO 80206</td>
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Exhibit J

to the

Secretary's Response and Request for Determination of Frivolousness
Colorado
Certificate of Attendance

Sponsor: Republican National Lawyers Association
Activity Title: 2012 National Election Law Seminar
Activity Number: 732230
Date: August 24-25, 2012
Location: Sarasota, FL

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<th>Approved by the Supreme Court of Colorado for:</th>
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<tr>
<td>12 Total General Credits</td>
<td>1.2 Ethics Credits</td>
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</tbody>
</table>

As an authorized agent of the above listed provider, I state that this certificate is complete and accurate.

Michael Thielen
Signature of Authorized Agent
(703) 719-6335
Phone Number
Michael Thielen
Please print name of Authorized Agent

___________________________
Scott Gessler
Name

Signature

28994
Bar #

September 18, 2012
Date

P.O. Box 18965
Washington, DC 20036
www.rnla.org
info@republicanlawyer.net
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Exhibit K

to the

Secretary’s Response and
Request for Determination of Frivolousness

(CDs Delivered Separately)
Exhibit L

to the

Secretary’s Response and Request for Determination of Frivolousness

(Binders Delivered Separately)