STATE OF COLORADO **Department of State**

1700 Broadway, Suite 550 Denver, CO 80290



Jena Griswold **Secretary of State**

Christopher P. Beall Deputy Secretary of State

Notice of Temporary Adoption

Colorado Department of State Rules Concerning Campaign and Political Finance 8 CCR 1505-6

February 15, 2023

I. **Adopted Rule Amendments**

As authorized by the Colorado Constitution¹, Colorado campaign finance law², and the State Administrative Procedure Act³, the Colorado Department of State gives notice that the following amendments to rules concerning campaign and political finance⁴ are adopted on a temporary basis and immediately effective. (SMALL CAPS indicate proposed additions to the current rules. Stricken type indicates proposed deletions from current rules. *Annotations* may be included):

Amendments to Rule 10.17.1 regarding campaign finance contribution limits:

10.17 Current adjusted limits

- 10.17.1 Adjusted limits made in the first quarter of 2019-2023 and effective until the next adjustment is made in 2023-2027:
 - There is no adjustment to the contribution limits on individual donations to small (a) donor committees outlined in Article XXVIII, Section 2(14).
 - (b) The aggregate limits on contributions from any person for a primary or a general election, described in Colo. Const. Article XXVIII, Section 3(1), are adjusted as follows:
 - \$625-725 to any one: (1)
 - Governor candidate committee for the primary election, and (A) Governor and Lieutenant Governor candidate committee, as joint candidates under section 1-1-104, C.R.S., or any successor section, for the general election;
 - (B) Secretary of State, State Treasurer, or Attorney General candidate committee.
 - There is no adjustment to the limits on contributions \$225 to any one (2) State Senate, State House of Representatives, State Board of

¹ Article XXVIII, Section 9(1)(b) of the Colorado Constitution.

² Article 45 of Title 1, C.R.S. (2022).

³ Section 24-4-103, C.R.S. (2022).

⁴ 8 CCR 1505-6.

Education, Regent of the University of Colorado, or any District Attorney candidate committee.

- (c) The aggregate limits on contributions from a small donor committee for a primary or a general election, described in Colo. Const. Article XXVIII, Section 3(2), are adjusted as follows:
 - (1) \$6,750-7,825 to any one:
 - (A) Governor candidate committee for the primary election, and Governor and Lieutenant Governor candidate committee, as joint candidates under section 1-1-104, C.R.S., or any successor section, for the general election;
 - (B) Secretary of State, State Treasurer, or Attorney General candidate committee; and
 - (2) \$2,675-3,100 to any one State Senate, State House of Representatives, State Board of Education, Regent of the University of Colorado, or any District Attorney candidate committee.
- (d) The aggregate limits on contributions from any person to a political party, described in Colo. Const. Article XXVIII, Section 3(3)(a), are adjusted as follows:
 - (1) \$4,025-4,675 per year at the state, county, district, and local level combined; and
 - (2) Of such, no more than \$3,350-3,875 at the state level.
- (e) The aggregate limits on contributions from a small donor committee to a political party, described in Colo. Const. Article XXVIII, Section 3(3)(b), are adjusted as follows:
 - (1) \$20,325-23,600 per year at the state, county, district, and local level combined; and
 - (2) Of such, no more than \$16,925-19,650 at the state level.
- (f) The aggregate limits on pro-rata contributions or dues made to political committees, described in Colo. Const. Article XXVIII, Section 3(5), are adjusted to \$625-725 per house of representatives election cycle.
- (g) The aggregate limits on contributions to a county candidate as defined in section 1-45-103.7(1.5)(a)(I), C.R.S. are as follows:
 - (1) \$1,250-1,425 for a primary or a general election from any person other than a small donor committee or a political party;
 - (2) \$12,500-14,400 for a primary or a general election from any small donor committee: and
 - (3) \$\frac{22,125}{25,475}\$ for the election cycle from a political party.
- (h) The aggregate limits on contributions to candidates for school district director are as follows:

- (1) \$2,500 per election cycle from any person other than a small donor committee; and
- (2) \$25,000 per election cycle from any small donor committee.
- (i) This table contains the contribution limits listed in subsections (a)-(h).

Recipient:	Contributor:				
	Natural Person	Person, other than a natural person	Political committee	Small donor committee	Political party
Political committee	\$ 625 -725 per election cycle	\$ 625 -725 per election cycle			
Small donor committee	\$50 per year	Prohibited	Prohibited	Prohibited	Prohibited
Governor (governor & It. governor)	\$625-725 per election cycle*	\$625-725 per election cycle*	\$625-725 per election cycle*	\$6,750 7,825 per election cycle*	\$ 679,025 789,025 per election cycle
Secretary of state, state treasurer, attorney general	\$ 625 -725 per election cycle*	\$ 625 -725 per election cycle*	\$ 625 -725 per election cycle*	\$ 6,750 7,825 per election cycle*	\$ 135,775 157,750 per election cycle
State senate	\$ 200 -225 per election cycle*	\$200-225 per election cycle*	\$ 200 -225 per election cycle*	\$2,675 3,100 per election cycle*	\$ 24,425 28,375 per election cycle
State house of representatives, state board of education, regent of the University of Colorado, district attorney	\$200-225 per election cycle*	\$200-225 per election cycle*	\$200-225 per election cycle*	\$2,675 3,100 per election cycle*	\$17,625 20,475 per election cycle
Political party	\$4,025 4,675 (\$3,350 3,875 at the state level) per year	\$4,025 4,675 (\$3,350 3,875 at the state level) per year	\$4,025 4,675 (\$3,350 3,875 at the state level) per year	\$20,325 23,600 (\$16,925 19,650 at the state level) per year	Transfers within a party may be made without limitation.
County candidate	\$1,250 1,425 per election cycle*	\$1,250 1,425 per election cycle*	\$1,250 1,425 per election cycle*	\$12,500 14,400 per election cycle*	\$ 22,125 25,475 per election cycle
School district director	\$2,500 per election cycle	\$2,500 per election cycle	\$2,500 per election cycle	\$25,000 per election cycle	\$2,500 per election cycle

^{*} A candidate may accept the contribution limit for both the primary election and the general election.

- (j) The voluntary spending limits for a candidate described in Colo. Const. Article XXVIII, Section 4(1), are adjusted as follows:
 - (1) The spending limit for Governor, and Governor and Lieutenant Governor as joint candidates under section 1-1-104, C.R.S., or any successor section is adjusted to \$3,395,275-3,945,300.
 - (2) The spending limit for a candidate for Secretary of State, Attorney General, or Treasurer is adjusted to \$679,025-789,025.

- (3) The spending limit for a candidate for State Senate is adjusted to \$122,200-141,975.
- (4) The spending limit for a candidate for State House of Representatives, State Board of Education, Regent of the University of Colorado, or any District Attorney is adjusted to \$88,225-102,500.

Candidate	Voluntary Spending Limit	
Governor, and Governor and Lieutenant Governor as joint	\$ 3,395,275 -3,945,300	
candidates		
Secretary of State, Attorney General, or State Treasurer	\$ 679,025 -789,025	
State Senate	\$ 122,200 -141,975	
State House of Representatives, State Board of Education,	\$ 88,225 -102,500	
Regent of the University of Colorado, or District Attorney		

II. Basis, Purpose, and Specific Statutory Authority

A Statement of Basis, Purpose, and Specific Statutory Authority follows this notice and is incorporated by reference.

III. Statement of Justification and Reasons for Adoption of Temporary Rules

A statement of the Department of State's findings to justify the immediate adoption of the amended rules on a temporary basis follows this notice and is incorporated by reference.⁵

IV. Effective Date of Adopted Rules

The amended rules are immediately effective on a temporary basis.

Dated this 15th day of February 2023,

Christopher P. Beall

Deputy Secretary of State

'For

Jena Griswold Colorado Secretary of State

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⁵ Section 24-4-103(6), C.R.S. (2022).

STATE OF COLORADO

Department of State

1700 Broadway, Suite 550 Denver, CO 80290



Jena M. Griswold Secretary of State

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Statement of Basis, Purpose, and Specific Statutory Authority

Colorado Department of State Rules Concerning Campaign and Political Finance 8 CCR 1505-6

February 15, 2023

I. Basis and Purpose

This statement explains amendments to the Colorado Department of State rules concerning campaign and political finance.¹ The amendments are intended to ensure uniform and proper administration, implementation, and enforcement of Colorado campaign finance law² as follows:

• Amendments to Rule 10.17 are necessary to comply with the requirements of Article XXVIII, Section 3(13) of the Colorado Constitution. This section of the state Constitution requires contribution limits to be adjusted for inflation every four years, beginning in the first quarter of 2007. The Department of State must calculate this adjustment and specify the new limits in rule.

Other changes to rules not specifically listed are non-substantive and necessary for consistency with Department rulemaking format and style. Cross-references in rules are also corrected or updated.

II. Rulemaking Authority

- Article XXVIII, Section 3(13) of the Colorado Constitution, which requires the Secretary of State to "calculate . . . and specify [contribution] limits in rules promulgated in accordance with article 4 of title 24, C.R.S., or any successor section."
- Article XXVIII, Section 8 of the Colorado Constitution, which requires the Secretary of State to "promulgate rules related to filing in accordance with article 4 of title 24, C.R.S."
- Article XXVIII, Section 9(1)(b) of the Colorado Constitution, which requires the Secretary of State to "[p]romulgate such rules, in accordance with article 4 of title 24, C.R.S., or any successor section, as may be necessary to administer and enforce any provision of [Article XVIII of the Colorado State Constitution]."

¹ 8 CCR 1505-CCR 6.

² Article 45 of Title 1, C.R.S. (2022).

• Section 1-1-107(2)(a), C.R.S., (2022), which authorizes the Secretary of State "[t]o promulgate, publish and distribute...such rules as the secretary of state finds necessary for the proper administration and enforcement of the election laws."

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Statement of Justification and Reasons for Adoption of Temporary Rules

Colorado Department of State Rules Concerning Campaign and Political Finance 8 CCR 1505-6

February 15, 2023

Amended Rule: 10.17

In accordance with Colorado campaign and political finance laws,¹ the Secretary of State finds that certain amendments to the existing campaign and political finance rules must be adopted and effective immediately to ensure the uniform and proper administration and enforcement of Colorado campaign and political finance laws during the 2023 election cycle. Temporary adoption is necessary both to comply with law and to preserve the public welfare generally.

Adoption of these rules on a temporary basis is necessary to provide clear guidance concerning contribution limits to interested parties, including, but not limited to: candidates, political parties, political organizations, and committees before the end of the 2023 first quarter reporting period. Adoption of these rules on a temporary basis is also necessary to comply with Article XXVIII Section 3(13) of the Colorado Constitution, which requires the Secretary of State to promulgate rules adjusting contribution limits for inflation no later than the first quarter of 2023.

For these reasons, and in accordance with the State Administrative Procedure Act, the Secretary of State finds that adoption and immediate effect of the amendments to existing campaign and political finance rules is imperatively necessary to comply with state and federal law and to promote public interests.²

¹ Article XXVIII, Section 9(1)(b), of the Colorado Constitution and section 1-45-111.5(1), C.R.S. (2022)

² Section 24-4-103(3)(6), C.R.S. (2022).