



NOTICE OF PUBLIC RULEMAKING HEARING

FOR AMENDMENTS TO

“Rules Pertaining to the Administration and Enforcement of the Pet Animal Care and Facilities Act”

8 CCR 1202-15, Parts 1, 3, 9, 11, 12, 14, 15, 16, 18, 19, and 25.10

Notice is hereby given pursuant to § 24-4-103 C.R.S. that the Department of Agriculture will hold a public rulemaking hearing:

DATE: February 16, 2023
TIME: 2:00 p.m.
LOCATION: This hearing will be held via [Zoom](#)
CALL INFORMATION: 1-719-359-4580
MEETING ID: 601 735 7076
PASSCODE: 705183

In order to maintain a proper hearing record you are encouraged to pre-register by completing this [Google form](#). If you do not have access to Google you may send your name and telephone number to Jenifer.Gurr@state.co.us. Pre-registration is not required to participate in the hearing.

The purpose of this rulemaking is to effect the changes from House Bill 21-1160, which requires animal shelters and rescues to provide for the behavioral needs of dogs and cats in their care. This rulemaking also implements requirements for all licensed facilities to create and enforce a contingency plan to address emergency situations, and requires licensed facilities that transport, move or import pet animals to have a Disease Control and Treatment (DCAT) Plan. In addition, these rule amendments update environmental conditions within facilities, remove the requirement to keep weekly records for the temperature and humidity control for herptiles, add pet handlers to the types of facilities that must get written permission to commingle dogs, add non-pharmaceutical drugs to the list of drugs that groomers cannot use, add minimum space requirements for animals in isolation, add isolation room cleaning requirements, limit the number of animals allowed in foster homes on behalf of animal shelters, and add a written disclosure requirement for any injury, illness or abnormality. This notice contains only those portions of the rule that are being amended.

The statutory authority for these rules is § 35-80-109(2), C.R.S.

Any interested party may file written comment with the Commissioner's office prior to the hearing, or present at the aforementioned hearing written data, views or arguments. Emailed comments should be sent to the hearing officer at Jenifer.Gurr@state.co.us. A copy of the proposed rule is available on the Department of Agriculture's website at www.colorado.gov/ag or may be obtained by calling 303-869-9002. The proposed rule shall be available for public inspection at the Colorado Department of Agriculture at 305 Interlocken Parkway, Broomfield, Colorado during regular business hours.



DEPARTMENT OF AGRICULTURE

Inspection and Consumer Services Division

RULES PERTAINING TO THE ADMINISTRATION AND ENFORCEMENT OF THE PET ANIMAL CARE AND FACILITIES ACT

8 CCR 1202-15

Part 1. Definitions and Abbreviations

- 1.1 “Aggression” means the display of aggressive behavior including but not limited to: threat displays such as growling, hissing, piloerection, lunging, and baring teeth. It also includes biting. These displays can serve to intimidate and/or to harm a trigger, a human, or another animal. These behaviors can be defensive (distance increasing) or offensive (distance decreasing) in nature.
- 1.24. “Behavioral-control device” means any apparatus used to control a pet animal’s behavior.
- 1.32. “Building” means any structure that has a roof and walls especially a permanent structure. It can be any structure that is designed or intended for support, enclosure, shelter or protection of persons, animals or property having a permanent roof that is supported by columns or walls.
- 1.43. “Cleaning” means mechanical removal of organic matter and waste through application of soap, detergent, or other cleaning agent followed by rinsing of all surfaces with clean water.
- 1.54. “Commissioner” means the Colorado Commissioner of Agriculture or the Commissioner’s designee.
- 1.65. “Commingle” means combine animals from different owners in a common area or enclosure.
- 1.76. “Common area” means play yards or areas where dogs are commingled for exercise or social interaction.
- 1.87. “Crate” means an enclosure that, at a minimum, permits normal postural movement and allows the animal to stand, turn around, and lie down in a manner that is specific to the species held within the enclosure.
- 1.98. “Department” means the Colorado Department of Agriculture.
- 1.109. “Direct supervision” means to be physically present with the pet animals being supervised.
- 1.110. “Facility” means all buildings, yards, pens, and other areas, or any portion thereof, at a single location in which any animal is kept, handled, or transported for the purpose of adoption, breeding, boarding, grooming, handling, selling, sheltering, trading, or otherwise transferring animals.
- 1.110.1. “Animal rescue” means any firm, person, or corporation that accepts pet animals for the purpose of finding permanent adoptive homes for these animals and does not maintain a central facility for keeping animals.
- 1.110.2. “Animal sanctuary facility” means a sub-classification of “animal shelter,” is any private facility that harbors pet animals, that is not used for impoundment purposes, and that is used exclusively for the purpose of caring for or housing pet animals indefinitely.

- 1.110.3. "Animal shelter facility" means any firm, person, or corporation, whether public or private, that houses pet animals for impoundment purposes; or a centralized, private facility that accepts or houses pet animals and whose facilities are self-contained and used exclusively for the purpose of caring for and housing pet animals according to these Rules.
- 1.110.4. "Bird breeder facility" means any firm, person, or corporation engaged in the operation of breeding and raising birds that produces or transfers more than 30 birds per 12-month period.
- 1.110.5. "Boarding/training facility" means any firm, person, or corporation that cares for, or houses more than three pet animals at one time, or trains pet animals in the absence of the owner, or such owner's designee, and receives compensation for said services or correctional facility pet animal training programs regardless of compensation.
- 1.110.6. "Cat breeder facility" means any firm, person, or corporation that is engaged in the operation of breeding and raising cats and that produces more than three litters of kittens or transfers more than 24 cats per 12-month period.
- 1.110.7. "Commercial pet animal facility" means any firm, person, or corporation, whether on a permanent or temporary basis that uses pet animals exclusively for commercial exhibition, recreation or sporting purposes.
- 1.110.8. "Dog breeder facility" means any firm, person, or corporation that is engaged in the operation of breeding and raising dogs and that produces more than two litters of puppies or transfers more than 24 dogs per 12-month period.
- 1.110.9 "Groomer" means any person engaged in the operation of changing the physical appearance of the skin, coat, hair, or feathers of pet animals at a licensed pet animal groomer facility for compensation.
- 1.110.10. "Groomer facility" means any permanent or mobile establishment where a person pays a fee to have his pet animal's skin, coat, hair, or feathers cleaned, styled, or maintained or where a person pays to have his animal's physical appearance changed.
- 1.110.11. "Pet transporter" means any firm, person, or corporation that accepts pet animals for transportation or relocation for the purpose of adoption, rescue, selling, harboring, sheltering, trading, or otherwise transferring from one location to another.
- 1.110.12. "Pet handler" means a firm, person, or corporation that does not maintain a central permanent facility for the purposes of training or housing dogs but that maintains a mobile or temporary facility for the purposes of transporting or training a pet in the absence of the owner and receives compensation for his services.
- 1.110.13. "Pet animal dealership-retail" means any place or premises, used in whole or part, whether on a permanent or temporary basis, for the sole or exclusive purpose of retail selling, trading, bartering, or otherwise transferring pet animals directly to the public.
- 1.110.14. "Pet animal dealership-wholesale" means any place or premises, used in whole or part, whether on a permanent or temporary basis, for the sole or exclusive purpose of selling, trading, bartering, or otherwise transferring pet animals to a retail pet animal dealership.
- 1.110.15. "Reptile/Amphibian (Herptile) breeder facility" means any firm, person, or corporation that is engaged in the operation of breeding and raising reptiles/amphibians

(herptiles) and that produces or transfers more reptiles/amphibians (herptiles) than the maximum number established by the Commissioner by Rule for each particular species.

- 1.110.16. "Retail aquarium only pet animal facility" means any place that trades, sells, barter, or otherwise transfers fish, hermit crabs, or aquatic pet animals to the public.
- 1.110.17. "Small animal breeder facility" means any firm, person, or corporation that is engaged in the operation of breeding and raising small mammals and produces or transfers more small mammals than the maximum number established by the Commissioner by Rule for each particular species.
- 1.124. "Enclosure" means any location within a facility where a pet animal is housed primarily for the purpose of eating and sleeping, which is not a common area used for exercise or social interaction.
- 1.122. "Foster dam" means a lactating female animal placed with unweaned animals of similar species for the purpose of nutritional support.
- 1.143. "Foster home" means a site that, through a written agreement with a licensed shelter or rescue facility, provides care for pet animals that are otherwise the responsibility of the shelter or rescue.
- 1.154. "Indoor" means the area or space inside a building.
- 1.165. "Infirm" means not physically or mentally strong, especially through age or illness.
- 1.176. "Isolation" means the separation, for the period of communicability, of infected animals from others in such place and under such conditions to prevent the direct or indirect transmission of the infectious agent from those infected to those that are susceptible or that may spread the agent to others.
- 1.187. "Isolation area" means a location where animals infected with disease may be placed to contain, control, and limit the spread of the disease.
- 1.198. "Isolation room" means an isolation area enclosed with walls that reach ceiling to floor, a ceiling, and door, having separate ventilation to the outside.
- 1.2049. "Nonhuman primate" means all animals in the families lemuridae, indriidae, daubentoniidae, lorisiidae, tarsiidae, cebidae, callithricidae, cercopithecidae, and pongidae.
- 1.210. "Outdoors" means in or into the open air; outside a building or shelter.
- 1.224. "PACFA" means the Pet Animal Care and Facilities Act, §§ 35-80-101 through 117, C.R.S.
- 1.232. "Pool" means a man-made structure used to hold water that uses a filtration system and is chemically treated, or in which the water is changed as needed, to maintain adequate cleanliness.
- 1.24. "Proactive enrichment" means an enrichment program that is designed to provide enrichment for every animal in care during the entirety of their stay. Proactive enrichment does not require that any assessments take place prior to its implementation and can be administered safely despite any known or unknown medical or behavioral concerns. The goal of proactive enrichment is to establish a baseline of behavioral care that is proactive against behavioral decline.

1.25 "Quality of life"

- 1.25.1. "Acceptable quality of life" means an animal is regularly eating and drinking; engaging in play; and engaging in rest. Animals should be provided with access and opportunities to socialize with people and other dogs, if desired. During these interactions they should not be exhibiting consistent fearful or aggressive behaviors.
- 1.25.2. "Unacceptable quality of life" means an animal is not regularly eating or drinking; is not able to settle and rest (even absent triggers); displays stereotypic behavior; and/or self-mutilating behavior. When given the opportunity to engage with people the animal will always choose not to or will display aggressive or extreme fearful behavior. When given the opportunity to engage with other animals of the same species the animal will display aggression or extreme fearful behavior although choosing to cohabitate or not approach another animal is acceptable. Routine defecation when engaged socially may be cause for concern.
- 1.263. "Research institute" means a governmental or private institution that uses or intends to use live animals in research, tests, or experiments for scientific investigation or in a systematic search for facts.
- 1.27. "Self-mutilating behavior" means the occurrence of behavior that could result in physical injury to the animal's own body. Examples include but are not limited to: overgrooming, tail chewing, excessive licking, fracturing teeth, injury to the animal's nose resulting from repeated scraping or scratching.
- 1.284. "Sink" means a wide bowl that has a faucet for water and a drain at the bottom and is usually positioned in a counter or on a pedestal.
- 1.295. "Surgery" means the act of incising living tissue; an operative procedure.
- 1.30. "Stereotypic behavior" means the frequent repetition of the same movement, gesture, posture, or vocal sound or utterance, often with no recognizable purpose, in response to stimuli (which may or may not be identifiable). Stereotypic behavior may be difficult to interrupt and/or, after interruption, the animal may be eager to return to that behavior. Examples include but are not limited to: pacing, bar biting, spinning, circling, wall climbing, chronic vocalization, over grooming, and avoidance behavior.
- 1.31. "Tailored/individualized enrichment," means an enrichment program that is designed in response to noted behavioral health issues, such as stereotypic behavior or quality of life concerns. The purpose of this approach is to assess what specific enrichment efforts meet the needs of the individual animal in order to respond to current/ongoing quality of life concerns or behavioral deterioration. If specialized enrichment efforts do not improve quality of life, tailored enrichment may include discussions around outcome options such as adoption, transfer, foster placement, euthanasia, etc.
- 1.326. "Temporary facility" means any pet animal facility operating only as a temporary sales or adoption site.
- 1.3327. "Temporary single retail event" means a show or exhibit held once in a calendar year for a maximum of 48 hours, where animals are sold from a single temporary location.
- 1.3428. "Tether" means to restrain a pet animal by tying the pet animal to any object or structure, by any means, including, but not limited to, a chain, rope, cord, leash, or running line. Tether does not include using a leash to walk a dog.
- 1.3529. "Transfer" means adopt, sell, give away, trade, barter, exchange, return, or any other conveyance of ownership of a pet animal.

- 1.360. "Water-resistant" means that which repels water.
- 1.374. "Year" means any twelve-month period.
- 1.382. "Zoological park" means a facility accredited by the American Zoo and Aquarium Association or licensed as a zoological park pursuant to § 33-4-102(13)(a), C.R.S., as amended.

Part 3. Facility License Requirements

- 3.1. Each location of a pet animal facility must be separately licensed. The classifications of licensure are: Retail and Wholesale Pet Animal Dealership; Temporary Retail Event; Dog Breeder Facility; Bird Breeder Facility; Cat Breeder Facility; Pet Grooming Facility; Pet Animal Boarding and/or Training Facility; Animal Rescue; Animal Shelter Facility; Reptile/Amphibian (herptile) breeder facility; Pet Animal Handler; Pet Animal Transporter; and, Small Animal Breeder Facility.
- 3.2. If a pet animal facility operates under more than one business name from a single location:
- 3.2.1. No additional pet animal facility license will be required for the different business names;
- 3.2.2. The pet animal facility operator must maintain separate records for each business name, pursuant to § 35-80-107, C.R.S., and to these regulations; and
- 3.2.3. The name of each business providing services that are related to those of a pet animal facility must be listed with the Commissioner on the application, in the form and manner designated.
- 3.2.4. The Commissioner may require that a separate fee be paid for each such business name.
- 3.3. If a pet animal facility owner operates more than one business from a single location, which businesses would constitute more than one classification of licensure:
- 3.3.1. The applicant for licensure will pay for the classification that has the highest annual fee and pay an additional fee for each license category.
- 3.3.2. Each business operated from a single location must comply with all Rules pertaining to each classification of licensure that would correspond to each business operated at the facility.
- 3.4. Licenses issued pursuant to PACFA and these Rules are not transferable.
- 3.5. A license issued under PACFA and these Rules is valid unless.
- 3.5.1. The license has been revoked or suspended pursuant to § 35-80-112, C.R.S., or Part 9. of these Rules;
- 3.5.2. The license is voluntarily surrendered by written request of the licensee to the Commissioner, and such surrender is accepted by the Commissioner;
- 3.5.3. The license has expired or has otherwise terminated by operation of law as set forth in § 35-80-106, C.R.S., and these Rules; or
- 3.5.4. The applicant or licensee failed to pay the license fee or the instrument of payment was returned by the bank.

- 3.6. There will be no refund of fees if a license is invalidated for any reason before its expiration.
- 3.7. All licenses expire each year on March 1. If the renewal application is not postmarked on or before March 1 for the year of renewal, a penalty fee of ~~1025~~ percent (~~1025~~%) of such renewal fee will be assessed. No license will be renewed until the renewal fee and any penalty fee are paid. Any person whose license has expired and who has not timely applied for renewal may not conduct any activity for which a license is required by PACFA until all requirements for issuing such license have been met and until a valid license has been duly issued.
- 3.8. No license that has expired and for which timely renewal has not been made may be reinstated. Any application for reinstatement or renewal after April 1 of the year following the year of issue will be treated as a new application, subject to the procedures required of new applicants for a license, as set forth in Part 2.
- 3.9. A license that is invalid under PACFA and Part 9 of these Rules must be returned to the Commissioner. If the license cannot be found, the licensee shall provide a written statement to the Commissioner so stating.
- 3.10. All licenses for psittacine leg bands must be renewed on or before March 1.
- 3.11. Each holder of a bird leg band number must pay an annual renewal fee on or before March 1 each year.
- 3.12. Each licensed pet animal facility shall display in a conspicuous place signage that contains contact information for the Colorado Department of Agriculture Pet Animal Care Facilities Program or other appropriate Department subdivision.

Part 9. Disciplinary Actions and Denial of Licensure

- 9.1. A license will not be issued to any applicant who:
 - 9.1.1. Is not in total compliance with PACFA and these Rules and regulations, including payment of fees and any fines.
 - 9.1.1.1. An initial applicant for licensure will be allowed a maximum of three (3) inspections within a time period to be determined by the Commissioner. Failure of these three inspections will result in denial of licensure, requiring the applicant to reapply. The initial license fee will not be returned upon denial of licensure. Any subsequent reapplication must be accompanied with the proper license fee.
 - 9.1.1.2. An initial applicant must not conduct any activity for which a license is required by PACFA until such license is issued. An applicant may request an exemption from this requirement to the Commissioner, which request will be accepted only in written form.
 - 9.1.1.3. Subsequent applications by a person who has been denied a license under this Part will be considered as an initial application, subject to the provisions of these Rules and regulations.
 - 9.1.1.4. Persons denied a license under this Part may reapply after twelve (12) months from the date of the notice of the denial.
 - 9.1.1.5. Any person who petitions the Commissioner for a hearing on any denial of the applicant's application may apply for re-licensure 12 months after the initial date of denial when the initial denial is upheld.

- 9.1.2. Has had a license revoked within the prior two years or whose license is currently suspended. The two-year period of ineligibility applies to a principal, officer, director, manager or any other person who has substantial control or authority over the daily operations of the entity, whether the person applies individually or as a principal, officer, director, manager or other person who has or would have substantial control or authority over the daily operations of the same or a different entity.
 - 9.1.3 Has been convicted of a local, state or federal offense involving the theft, importation, capture, neglect, or abuse of an animal, or animal cruelty as defined in article 9 of title 18, C.R.S., or any similar statute of any other state. As used in this section, “convicted” means having entered a plea of guilty, including a plea pursuant to a deferred judgment and sentence under section 18-1.3-102, C.R.S., or a plea of no contest, or a verdict of guilt from a judge or jury.
- 9.2. In addition to those grounds set forth in § 35-80-112, C.R.S., the Commissioner may issue letters of admonition, deny, suspend, refuse to renew, restrict, or revoke any license on the following grounds:
- 9.2.1. Submitting falsified information or making a material and deliberate misstatement on the application for any original license or for any renewal license, including, but not limited to, failing to identify all facilities, failing to provide full violation history, or providing a false name or address.
 - 9.2.2. Making false or fraudulent statements or providing false or fraudulent records to the Commissioner.
 - 9.2.3. Having been fined, sentenced to jail, convicted, or having entered a plea of guilty or plea of no contest under any local, state, or federal law pertaining to the importation or capture of animals, theft or cruelty, neglect, or abuse of animals. Having been convicted of a local, state, or federal offense involving the theft, importation, capture, neglect or abuse of any animal, or cruelty to any animal as defined in article 9 of title 18, ~~C.R.S.e.f.s.~~, or any similar statute of any other state. As used in this section, “convicted” means having entered a plea of guilty, including a plea of guilty entered pursuant to a deferred judgment and sentence under section 18-1.3-102, ~~C.R.S.e.f.s.~~, or a plea of no contest, or a verdict of guilt from a judge or jury.
 - 9.2.4. Failure to comply with any provision of these Rules and regulations.
 - 9.2.5 Refusal to allow the inspector designated by the Commissioner free and unimpeded access upon consent or upon obtaining an administrative search warrant to inspect those portions of all buildings, yards, pens, and other areas in which any animals are kept, handled, or transported for the purpose of carrying out any provision of PACFA or these Rules and regulations and to all records required to be kept and may make copies of such records for the purpose of carrying out any provision of PACFA or these Rules.
 - 9.2.6. Failure on three (3) inspections within any twelve-month period.

Part 11. Physical Facility Standards

- 11.1. Facilities and all interior components must be constructed of building materials that will ensure the facility is of sound physical structure, be maintained in good repair, protect animals kept there from injury, ensure containment of pet animals within the property, and restrict entry of other animals and humans from outside the property.
- 11.2. Interior Building Surfaces

- 11.2.1. The indoor building surfaces, including but not limited to floors, cages, counters, enclosures, tables, and tubs must be constructed and maintained so that they are water resistant and capable of being readily cleaned and sanitized. These surfaces need not extend more than 18 inches beyond the perimeter of any animal contact area.
- 11.2.2. In animal shelters and retail/wholesale facilities all indoor building surfaces must be water-resistant and capable of being readily cleaned and sanitized.
- 11.3. All materials used for construction of enclosures must be non-toxic.
- 11.4. Potable water must be provided with a backflow prevention device installed on any threaded faucet, submersible inlets, or on the source serving the facility.
- 11.5. Readily accessible washrooms or sinks must be provided, convenient to all work areas, to ensure maintenance of personal hygiene by animal caretakers. Single service soap and towels must be available at all hand-washing sinks.
- 11.6. A sink in good repair or a dishwasher that utilizes a sanitizing process must be provided for washing and sanitizing equipment.
- 11.7. Indoor pet animal facilities must be sufficiently heated or cooled to protect animals from cold or heat to provide for their health. Heating is required when the inside ambient temperature of the facility falls below 50 degrees Fahrenheit. Cooling is required when the temperature of the facility rises above 90 degrees Fahrenheit. The interior ambient temperature must be consistent with the requirements of the specific species, breed, age, and condition of the animal. Indoor rabbit facilities need not be heated.
- 11.8. Pet animal areas must be adequately ventilated with fresh or filtered air to minimize odors and moisture and to provide for the health and comfort of the animal at all times. Ventilation may be mechanical or natural.
- 11.9. Uniformly distributed natural or artificial lighting must be provided to permit routine inspections and to facilitate routine cleaning. Each pet animal must have light appropriate for the species.
- 11.10. Sewage and waste from indoor facilities must be disposed of by connection of drains to a sanitary sewer or other locally approved sewage-disposal system.
- 11.11. Floors must be constructed or maintained to prevent standing water in runs or walkways. Excess water must be removed immediately.
- 11.12. Outdoor Facility Standards:
 - 11.12.1. Outdoor cat enclosures must be fully enclosed.
 - 11.12.2. Elevated resting surfaces must be provided in each outdoor cat enclosure large enough to accommodate all cats in the enclosure simultaneously.
 - 11.12.3. A shaded area must be provided to all animals housed in an outdoor enclosure. The shaded area provided must be of a size directly proportional to the size of the animals being protected and must be large enough to contain all the animals in the enclosure simultaneously. The interior of a shelter structure may not substitute for a shaded area.

- 11.12.4. A shelter structure large enough to accommodate all animals simultaneously must be provided. Any shelter must allow the animals to remain dry and protect them from the direct effects of wind, rain, or snow.
- 11.12.5. Shelter must be a moisture-proof structure of suitable size to allow retention of body heat, made of durable material with a solid floor raised off the ground by an enclosed air space or other means to provide insulation.
- 11.12.6. Shelter and shade are not required during supervised exercise.
- 11.12.7. If the pet animal has a choice of immediate access to an interior portion of the facility, shelter and shade need not be provided.
- 11.12.8. Shelter structures in outdoor facilities must contain clean, dry bedding or a heat source when the temperature falls below 32 degrees Fahrenheit.
- 11.12.9. No infirm pet animals may be housed outdoors.
- 11.12.10. Outdoor enclosures must be designed and constructed in a manner that permits suitable drainage to eliminate natural or other excess water, regardless of surfacing material within the enclosure.
- 11.13. The physical facility must contain the pet animals within the pet animal facility and restrict entry of other animals and humans from outside either by a building, perimeter fence, or enclosures designed to be escape-proof.
- 11.14. Animal shelters housing animals in outdoor enclosures or outdoor exercise areas shall have a perimeter fence that is designed to be escape proof.
- 11.15. Grooming work areas at retail/wholesale, animal shelter, and boarding/training facilities must be physically separated from enclosures, animal food storage or preparation areas, and isolation areas. Anyone who desires an exemption from this requirement may make a request to the Commissioner, which request will be accepted only in written form.
- 11.16. At any facility where surgical procedures occur, there must be a room whose purpose is exclusively for surgery. Doors into and out of this room must be well-fitted and kept closed. Foot traffic into and through this room must be kept to a minimum.
- 11.17. The physical facility must provide all environmental conditions necessary for the health and safety of the animals contained in them.

Part 12. Enclosures

All pet animal enclosures must meet these minimum requirements respective to species:

12.1. Dogs

Dogs: Enclosure Sizes (dogs over 22 weeks or over 30 lbs.)
Length: tip of nose to base of tail
Formula: $(\text{length of the dog in inches} + 6) \times (\text{length of the dog in inches} + 6) / 144 = \text{required sq. ft.}$
Up to 5 days: formula

>5 to 30 days: formula x 1.5
>30 days to 6 months: formula x 2
6+ months: formula x 3

- 12.1.1. When three or more dogs occupy an enclosure, space is to be calculated for the largest dog with the third, fourth, and fifth dogs each requiring an additional one-half of the space required for the largest dog.
- 12.1.2. The minimum height of the enclosure must be at least 6 inches higher than the head of the tallest dog in the enclosure when the dog is in a normal standing position.
- 12.1.3. Crates may be used in any facility for 14 hours or less within any 24-hour period with dogs housed in appropriately sized enclosure (based on length of stay) for the remaining hours in this period.
- 12.1.4. Housing boarded dogs in crates requires written consent of the owner.
- 12.1.5. Crates of the minimum dimensions set forth in these Rules may be used to house one dog only.
- 12.1.6. Puppies that are weaned and are under 22 weeks of age and under 30 pounds must be housed according to the puppy chart.
- 12.1.7. Dogs over 22 weeks or over 30 pounds shall be housed according to the adult dog chart.

Puppy		Under 16 Weeks	16-22 Weeks
Size	Weight - lbs.	Sq. Ft.	Sq. Ft.
X-Small	0-4	1.25	1.875
Small	>4 and up to 10	2	3
Medium	>10 and up to 20	2.5	3.75
Large	>20 and up to 30	5	7.5

- 12.1.8. The floor of the enclosure may be made of the following:
- 12.1.8.1. Wire, provided that the wire is of a gauge adequate to prevent sagging under the weight of the animal or injury to the feet and provided that the wire is coated and the mesh is small enough to prevent the foot from passing through and to prevent discomfort to the animal.
- 12.1.8.1.1. When wire flooring is used, a solid resting surface, large enough to allow all dogs to simultaneously lie recumbent, must be provided; and
- 12.1.8.1.2. Solid resting surfaces must be able to be easily cleaned and sanitized.

12.1.8.2. Approved flooring consisting of slatted flooring, galvanized, expanded metal flooring or expanded metal coated with a flexible plastic surface, or other surface approved by the Commissioner; or

12.1.8.3. Any solid material that is water-resistant and able to be cleaned and sanitized.

12.1.9. Standing water must be removed from enclosures.

12.1.10. Any request for an exemption from these minimum size requirements must be made to the Commissioner in writing and must be accompanied by a plan to provide exercise at a minimum of 60 minutes per animal, per day. To be considered for an exemption, the facility may have no pending disciplinary actions as contemplated by PACFA or these Rules.

12.2. Cats

Cats: In facility up to 90 Days		Cats: Housed >90 Days
Weight -lbs.	Sq. Ft.	Sq. Ft.
≤ 2	2.5	5
>2 and up to 6	3	6
>6 and up to 10	6	10
>10 and up to 15	7	10
>15	8	10

12.2.1. Each enclosure for housing cats must be at least 21 inches high.

12.2.2. Each additional cat in the same enclosure requires additional square footage as designated by the chart.

12.2.3. The space occupied by any litter box without a flat hood may not be included in the calculation of the total floor space.

12.2.4. The floors of enclosures for cats must be constructed of solid material.

12.2.5. Outdoor enclosures for cats must include one or more shelter structures that are accessible to each cat in each enclosure and that are large enough to allow each animal housed within to sit, stand, lie in a normal manner, and to turn freely.

12.2.6. An elevated resting surface is required after a cat has been housed in a facility for longer than 90 days. The elevated resting surface must be positioned to allow the cat to exercise normal postural movements while perching on the elevated resting surface. The space underneath the elevated resting surface may be included in the calculation of the total floor space if the elevated area is high enough that the cat can exercise normal postural movements underneath it.

12.2.7. Litter boxes designed to capture a cat's excrement within an enclosure must be provided in sufficient number, be of adequate size, and be located in a manner to enable each cat within the enclosure access to the litter box.

12.2.8. Enclosures housing three or more cats are considered colonies and must provide a minimum of 10 square feet of floor space per cat over 4 months of age. In addition, an elevated solid resting surface or surfaces must be provided. The resting surface must be high enough so that the cat can fit underneath and minimally provide 1.5 square feet of additional space per cat. Kittens over 8 weeks of age and under 22 weeks housed in colonies must be provided 7.5 square feet of floor space per kitten with an additional square foot of resting surface space per kitten that is high enough for the kitten to get underneath.

12.2.9. No more than 25 cats or kittens may be housed in the same enclosure.

12.2.10. Kittens from weaning up to 22 weeks of age must be housed according to the kitten chart.

12.2.11. Cats over 22 weeks of age must be housed according to the adult cat chart.

Kittens		Under 16 Weeks	16-22 Weeks
Size	Weight - lbs.	Sq. Ft.	Sq. Ft.
Small	up to 3	1	1.5
Medium	over 3	2	3

12.3. Birds

Weaned Birds	Days in the Facility		
Length of each bird - inches	Up to 10 days	10 days to 60 days	Over 60 days
Up to 6	1 cubic ft. per 18" of bird in aggregate	x 2	x 4
Up to 24	(length of bird in inches) cubed = cubic inches required	x 2	x 4
Over 24	(length of bird in inches) cubed = cubic inches required	x 2	x 4
	1 cubic ft. = 1,728 cubic inches		

12.3.1. Unweaned birds must have enough space to exercise normal postural movement.

12.3.2. Sufficient perching space is required to allow all birds housed to perch simultaneously.

12.3.2.1. A single, well-placed perch may be adequate for Psittacines. Well-placed means that the bird can stand completely upright on the perch without having any head contact with the ceiling of the cage and, at the same time, without the tail touching the floor or grate of the cage.

12.3.2.2. At least two perches, one at each end of the cage, must be provided for all species that prefer flying or jumping rather than climbing.

12.3.2.3. Perches must be strategically placed to prevent droppings from contaminating other birds and the birds' food and water supply and also to prevent the birds' tails from making contact with the food and water.

12.3.3. The cage must be large enough to allow every bird to sit comfortably on a perch, fan its tail, and spread both wings without touching the sides of the cage or any other bird in the enclosure.

12.3.4. Cage measurements are based on the actual living space and do not include T-stands or perches attached to the outside of the cage or the space below the cage grate.

12.4. Rabbits

Rabbits	Up to 30 Days	Over 30 Days
Weight - lbs.	Sq. Ft.	Sq. Ft.
Up to 2	1	2.5
Up to 4	2	4
Up to 12	3	6
Up to 20	5	8

12.4.1. Each additional rabbit within the enclosure requires additional square footage as designated by the chart.

12.4.2. The floor of a rabbit's enclosure must be constructed of material that prevents pododermatitis (foot problems) and that can be adequately cleaned and sanitized. Mesh flooring must be small enough to prevent the animal's feet from passing through and to prevent discomfort to the animal.

12.4.3. Does with litters require 1.5 times the minimum square footage as designated by the chart.

12.4.4. Enclosures housing rabbits in colonies must provide a minimum of 10 square feet of floor space per rabbit over 4 months of age. Rabbits over 6 weeks of age and under 4 months of age must be provided 7.5 square feet of floor space. No more than 25 rabbits may be housed in the same enclosure.

12.4.5. The minimum height for any rabbit's enclosure is 15 inches.

12.4.6. Enclosure must provide adequate ventilation to prevent odor build-up and to maintain appropriate ambient temperature for the rabbits.

12.5. Guinea Pigs

Guinea Pigs	
Weight – gms.	Sq. In.
Up to 350	60
350-500	90
Over 500	120

12.5.1. Each additional guinea pig within the enclosure requires additional space as designated by the chart.

12.5.2. Minimum height for enclosures is 12 inches.

12.5.3. The horizontal floors of enclosures for guinea pigs must be constructed of solid material.

12.5.4. Sows with litters require 1.5 times the minimum square footage per chart until weaned.

12.6. Chinchillas, Hedgehogs, and Sugar gliders

12.6.1. Enclosures must provide no less than 360 square inches of floor space per adult chinchilla, hedgehog, sugar glider or a female animal with one litter until weaned. When more than one hedgehog occupies an enclosure, each additional hedgehog requires one half of the space of the first hedgehog.

12.6.2. For chinchillas and sugar gliders, a security shelter is required and a dust bath is required no less than twice weekly.

12.6.3. An elevated perching platform is required for chinchillas and sugar gliders.

12.6.4. The horizontal floors of enclosures for chinchillas, hedgehogs, and sugar gliders must be constructed of solid material.

12.6.5. Minimum height for enclosures for chinchillas and sugar gliders is 16 inches.

12.6.6 Minimum height for enclosures for hedgehogs is 12 inches

12.7. Mice

Mice	
Weight in gms.	Sq. In. per animal
Up to 10	6
Up to 15	8
Up to 25	12

>25	15
-----	----

12.7.1. The horizontal floors of enclosures for mice must be constructed of solid material.

12.7.2. Enclosure sizes based on the weight of the female are accepted for a mouse with 1 litter until weaned.

12.7.3. An enclosure's height must be a minimum of 3 ½ inches above the substrate.

12.7.4. No more than 200 mice may be housed in any enclosure at any time.

12.8. Rats

Rats	
Weight – gms.	Sq. In. per animal
Up to 100	17
Up to 200	23
Up to 300	29
Up to 400	40
Up to 500	60
>500	70

12.8.1. A rat's enclosure height must be 7 inches with a minimum of 5 ½ inches above the substrate.

12.8.2. The horizontal floors of enclosures for rats must be constructed of solid material.

12.8.3. Enclosure sizes based on the weight of the female are accepted for a rat with 1 litter until weaned.

12.8.4. No more than 200 rats may be housed in any enclosure at any time.

12.9. Hamsters and Gerbils

Hamsters and Gerbils	
Weight – gms.	Sq. In. per animal
Up to 60	10
Up to 80	13
Up to 100	16

>100	19
------	----

- 12.9.1. Hamsters' and gerbils' enclosures height must be 7 inches with a minimum of 5 ½ inches above the substrate.
- 12.9.2. The horizontal floors of enclosures for hamsters and gerbils must be constructed of solid material.
- 12.9.3. Enclosure sizes based on the weight of the female are accepted for a hamster or gerbil with 1 litter until weaned.

12.10. Ferrets

Ferrets	
Age	Sq. Ft. Per Animal
Up to 10 weeks	1
10-16 weeks	1.5
Over 16 weeks	2

- 12.10.1. Each additional ferret within the enclosure requires additional square footage as designated by the chart or for a jill with kits.
- 12.10.2. The horizontal floors of enclosures for ferrets must be constructed of solid material.
- 12.10.3. The minimum height for a ferret's enclosure is 18 inches.
- 12.10.4. No aquaria may be used to house ferrets.
- 12.10.5. Enclosures for ferrets when constructed using a steel mesh must be of small enough mesh to prevent humans from putting their fingers into the cage and to prevent the ferret from being able to get its snout through the mesh. Other suitable cage designs are subject to approval by the Commissioner. If enclosures do not meet these standards, there must be a sign attached to the enclosure stating that ferrets may bite.

12.11. Reptiles and Amphibians (Herptiles)

- 12.11.1. The floors of enclosures for herptiles must be constructed of solid material.
- 12.11.2. The enclosure must be constructed to maintain appropriate humidity and ventilation.
- 12.11.3. The bottom of the enclosures must be covered with a substrate material that is suitable for the particular species.
- 12.11.4. The enclosure must contain a variety of structures, materials, and plants, as appropriate, to meet the needs and satisfy behavioral characteristics of different species. Suitable landscaping must protect the animal, reduce stress, and help recreate the animal's natural habitat.

- 12.11.5. Security shelters, as appropriate to the species, must be provided in the enclosure to allow the animal security, protect the animal from stress, and help recreate the animal's natural habitat. Number and placement of shelters in the enclosure must ensure no animal is forced to choose between its security and maintaining its proper body temperature.
- 12.11.6. When appropriate to the species, a basking area affording both heat and light must be provided. Enclosures must be large enough to provide a temperature gradient to allow for the animal's normal thermoregulation.
- 12.11.7. At least 30% of the floor space must be left open for the reptile to move about easily, feed, water, and defecate, and to make movements necessary for thermoregulation when appropriate to the species.
- 12.11.8. ~~Temperature within the enclosure must be maintained as appropriate to the species. The facility must have the ability to measure the temperature within an enclosure. A thermometer must be used to determine the temperature inside the enclosure. Enclosures that do not contain a thermometer must record the temperature weekly and anytime a new reptile or amphibian is added to the enclosure.~~
- 12.11.9. ~~Humidity within the enclosure must be maintained as appropriate to the species. The facility must have the ability to measure the humidity within an enclosure. Humidity within the enclosure must be maintained as appropriate to the species. A hygrometer must be used to determine the humidity inside the enclosure. Enclosures that do not contain a hygrometer must record the humidity weekly and anytime a new reptile or amphibian is added to the enclosure.~~
- 12.11.10. As appropriate to the species, UVB lighting must be provided as part of the enclosure. UVB bulbs must be metered to ensure appropriate output. The enclosure must be constructed to allow UVB light to penetrate the enclosure. Facilities housing reptiles must have the ability to meter the available UVB by means of a metering device. UVB lighting must be recorded monthly and anytime a new reptile is added to the enclosure.
- 12.11.11. Wholesale only facilities keeping herptiles fewer than 14 days may submit written request to the Commissioner for an exemption from the UVB requirement.
- 12.11.12. Lizards
- 12.11.12.1. Regardless of the minimum space required, the dimensions of the enclosure must allow all animals to exhibit normal postural movement and be appropriate to the species.
- 12.11.12.2. The required space per lizard is to be calculated as: $(1.5L)(L)(.5L) =$ required cubic inches.
- 12.11.12.3. No enclosure may house more than 36 lizards regardless of calculated space.
- 12.11.12.4. In addition to the minimum space requirement, a basking area is required as appropriate to the species.
- 12.11.12.5. For lizards housed in groups the following space must be provided for each additional lizard:
- (L = length of individual lizard in inches measured from tip of nose to tip of tail)

12.11.12.5.1. Each lizard over 12 inches added to an enclosure must have a minimum of 500 cubic inches.

12.11.12.5.2. Each lizard over 16 inches added to an enclosure must have a minimum of 1800 cubic inches.

12.11.12.5.3. Each lizard over 20 inches added to an enclosure must have a minimum of 3000 cubic inches.

12.11.12.5.4. Each lizard over 24 inches added to an enclosure must have a minimum of 5000 cubic inches.

12.11.12.5.5. Lizards housed over 90 days shall have double the space for each lizard in the enclosure.

12.11.13. Turtles

12.11.13.1. Land Turtles must be provided clean, potable water at all times in a shallow pan that the turtle can easily get into or out of with a water depth no deeper than the turtle's chin when its head is straight out.

12.11.13.2. Water turtles must have clean, potable water available at all times. The depth of water in the enclosure must be at least equal to the carapace length of the turtle with a gradual access leading to a basking area.

12.11.13.3. Enclosure must provide minimum square footage of 70 square inches per 4 inches of carapace length per turtle.

12.11.13.4. The following must be subtracted (not counted) from the square footage: basking area, food dish, water dish, and security shelter.

(All turtles must be measured by straight carapace length.)

12.11.14. Frogs

12.11.14.1. The length of the enclosure for hopping frogs must be four (4) times the length of the frog, and the height must be three (3) times the length of the frog.

12.11.14.2. The length of the enclosure for tree frogs must be two (2) times the length of the frog, and the height must be three (3) times the length of the frog.

12.11.15. For all other amphibians, the area of the enclosure must be five (5) square inches per inch of length of animal and must have a height of two (2) times the length of the animal.

12.11.16. Snakes: At least 30% of the floor space must be left open for the snake to move about easily, feed, water, and defecate, and to make movements necessary for thermoregulation. Arboreal snakes must be provided with a perch.

12.12. An enclosure containing poisonous or venomous animals must be clearly labeled "Poisonous." The enclosure must prevent injury to the public by the animal or escape by the animal.

12.13. Fish

12.13.1. Aquaria and ponds must maintain adequate water levels to sustain aquatic life.

- 12.13.2. Aquarium lids may not provide an airtight barrier.
- 12.13.3. Substrate material must cover the bottom of the freshwater aquarium if an underground filter is utilized. Filter-bed material must be a minimum of 1 inch thick across the entire bottom of the aquarium.
- 12.13.4. Harmful nitrogenous waste products must be managed by the use of biological or chemical filtration.
- 12.13.5. Labyrinth fish, such as Bettas, do not require the use of filtration systems, but the water in the enclosure must be changed weekly or more often if necessary.
- 12.13.6. Water chemistry must be tested and recorded weekly to make sure the following specific criteria are within prescribed limits for established aquaria:
 - 12.13.6.1. Free ammonia concentration - the presence of free ammonia indicates that the biological filter is not working properly or the aquarium is overcrowded or overfed. The maximum acceptable level of free ammonia in a healthy aquarium is 1 ppm.
 - 12.13.6.2. PH - measures the acidity or the alkalinity of the water. The PH reading can vary from 5.5 to 9.0 depending on the requirements of a particular species of fish.
- 12.13.7. Any time more than 30% of a tank's water is replaced with chlorinated water, the aquarium must be treated with a water conditioner that will specifically remove chlorine or chloramines.
- 12.13.8. Dead fish must be removed from the enclosure once daily or more often if necessary.
- 12.13.9. Water in aquaria must be maintained at a temperature appropriate to the species. Accurate water temperature will be measured by a suitable aquarium thermometer.
- 12.13.10. Fish must be fed food appropriate to the species on a routine basis to maintain good fish health and to maintain good water quality.
- 12.14. All enclosures must allow each pet animal to turn around, exercise normal postural movements, and experience necessary socialization with cage mates, when applicable.
- 12.15. Pet animal holding or drying areas must be large enough to allow the animal to stand, lie down, and turn around.
- 12.16. In exigent circumstances, impoundment facilities may provide minimum space that allows each pet animal to turn around and exercise normal postural movements. These circumstances may not be of a routine nature and must be approved by the Commissioner.
- 12.17. Any enclosure must be well-constructed, maintained in good repair, and constructed to allow animals to remain dry (when applicable) and clean.
- 12.18. Enclosures must contain animals, protect them from injury, and keep predators out.
- 12.19. Enclosures must provide all environmental conditions necessary for health and safety of the animals contained in them.

- 12.20. All surfaces of indoor enclosures must be constructed of materials that are water-resistant and can be cleaned and sanitized. Wood accessories for birds and small animals are accepted.
- 12.21. Animal shelters must have solid walls between enclosures in all dog and cat housing areas. The walls in dog and cat housing areas must prevent water and waste material from flowing between enclosures and must be high enough to prevent nose-to-nose contact of animals between enclosures. After a pet dog or cat has been housed in a animal sanctuary facility for longer than 180 days (6 months), solid walls are no longer required for that animal's enclosure.
- 12.22. Every facility must have the ability to accurately weigh each species of animal housed or transferred according to weight.
- 12.23. The photoperiod and photo spectrum must be appropriate to the species.
- 12.24. Cedar shavings must not be used as litter material.
- 12.25. Minimum space requirements for other animals will be determined by the Commissioner on an individual basis.

Part 14. Classification and Separation

- 14.1. Pet animals exhibiting aggressive behavior must be housed in enclosures that prevent them from biting or injuring humans or other animals.
- 14.2. Pet animals suspected of having a communicable disease must be isolated from other susceptible animals and the public.
- 14.3. Pet animals housed together must be compatible and have similar environmental requirements.
- 14.4. Any animal boarded in a licensed retail facility must be physically separated from sale animals.
- 14.5. Dogs, cats, and other species in animal shelters and boarding/training facilities must be housed in separate rooms. Facilities may submit a written request to the Commissioner for an exemption from this requirement. Separate isolation for each species is not required.
- 14.6. Any facility that operates as both a boarding/training facility and an animal shelter must have separate ventilation and full-wall separation between the boarding/training and shelter areas. Facilities may submit a written request to the Commissioner for an exemption from this requirement. Any such submission must demonstrate provisions for the health and safety of the animals in the facility if such exemption were to be granted.
- 14.7. Puppies, kittens, and rabbits under the age of 22 weeks may not be housed in the same enclosure with adults other than their dam or foster dam, unless under direct supervision. Facilities may submit a written request to the commissioner for an exemption from this requirement. Any such submission must demonstrate adequate provisions and safeguards to protect the health and safety of the animals in the facility.
- 14.8. With the exception of a licensed breeding facility, females in season (estrus) must not be housed in enclosures with other animals. In animal shelters, animals that have reached sexual maturity must be housed separately from the opposite sex unless spayed or neutered. Birds and reptiles are exempt from this requirement.
- 14.9. Any bitch or queen in whelp must be housed individually a minimum of one week prior to its whelping date.

- 14.10. Unless under constant and direct supervision, no more than 5 dogs over 6 months of age may be housed in any one enclosure or common area, with the following exceptions.
- 14.10.1. Dog breeder facilities may submit written request to the Commissioner for an exemption from this requirement if the facility has no disciplinary matters pending. Any such submission must demonstrate provisions for the safety and well-being of dogs in the facility if such submission were to be granted.
- 14.10.2. ~~In boarding/training facilities, and grooming facilities, and pet handlers may~~ commingle dogs from different households ~~may be commingled~~ in common areas, under constant and direct supervision, with the written consent of the owners.
- 14.10.3. There must be a minimum of one human supervisor (at least 16 years of age) present, at all times, who has immediate access to and is able to directly supervise and constantly view each common area where dogs from different owners are commingled. Under no circumstances will viewing by video camera or through windows be considered acceptable supervision to satisfy this requirement. Employees who are engaged in performing other tasks, including grooming other pet animals, do not satisfy this requirement.
- 14.10.4. There must be at least one human supervisor for every 15 dogs commingled within each common area. If more than 15 dogs are commingled in a common area, then the supervisor-dog ratio becomes:
- 2-15 dogs – one supervisor;
- 16-30 dogs – two supervisors;
- 31-45 dogs – three supervisors;
- 45-60 dogs – four supervisors.
- 14.10.5. No more than 60 dogs may be commingled in any enclosure or common area at any time.

Part 15. Veterinary Care and Disease Control

- 15.1. Shelters, rescues, and retail/wholesale facilities that do not have a veterinarian on staff shall have a signed and dated written agreement with a licensed veterinarian for services and consultation regarding animal health needs. This agreement must be updated each year/licensing period. The name and phone number of the veterinarian must be included. Pet animal grooming, boarding/training and breeding facilities shall have a working relationship with a veterinarian to provide timely veterinary care. The name and phone number of the veterinarian must be available to the inspector upon request.
- 15.2. Pet animals must be observed daily for signs of injury or illness by the person in charge of the facility or by an employee working under his/her direct supervision.
- 15.3. Sick, diseased, or injured animals, except for fish and invertebrates, must be provided with timely veterinary care or euthanized in a humane manner under the direction of the facility's veterinarian. Euthanasia must be consistent with § 35-80-102(7), C.R.S.
- 15.4. Grooming facilities may not administer tranquilizers, sedatives, or any other pharmaceutical drug or non-pharmaceutical drug designed to calm an animal during the grooming process.

- 15.5. Boarding/training facilities acting as agents for the owner may administer medication to pet animals being boarded as directed by the owner's veterinarian. If the operators agree to administer prescription medications, the medications must be in the original container issued by veterinarian or pharmacy and administered according to label directions. The label must include: client name/pet name, dosage, drug name, veterinarian's name, and date issued. All supplements or non-prescription medications must be in their original containers.
- 15.6. Boarding/training facilities may not administer tranquilizers, sedatives, or any other pharmaceutical drug or non-pharmaceutical drug or supplement designed ~~designed~~ to calm an animal unless the drug or supplement is administered under the direction of the animal's veterinarian, with a written prescription from the animal's veterinarian, and with written permission from the animal's owner.
- 15.7. Prescription medication, including prescription bathing products, may only be administered to pet animals under the written direction of a licensed veterinarian.
- 15.8. Expired medication may not be administered to pet animals under any circumstance and must be discarded.

Part 16. Isolation

- 16.1. There must be an isolation area available for pet animals in boarding/training, dog breeder, cat breeder, and small animal breeder facilities. Facilities may submit written request to the Commissioner for an exemption from this requirement.
- 16.2. There must be an isolation room available for pet animals in animal shelter, bird breeder, and retail/wholesale facilities. Facilities may submit written request to the Commissioner for an exemption from this requirement.
- 16.3. This isolation room must have a separate wash sink with single service hand soap and towel dispenser. Facilities may submit written request to the Commissioner for an exemption from this requirement.
- 16.4. The minimum space requirements for each species ~~must~~ may be applied while an animal is in isolation.
- 16.5. Cross-contamination during cleaning of isolation ~~rooms and~~ areas must be minimized by limiting direct contact between animals, limiting handling of the animals, and taking precautions to prevent contaminating other animals.
- 16.6. Equipment for isolation must be used and stored exclusively in isolation.
- 16.7. All surfaces in isolation must be water resistant and be able to be cleaned and sanitized. All occupied enclosures within isolation shall be cleaned and sanitized each day. Fish and amphibian enclosures must be cleaned and treated as appropriate for the species.

Part 18. Special Requirements

- 18.1. Pet animals must be groomed to prevent matted hair, overgrown nails, and overgrown beaks and so that they have freedom of movement and so that they may perform normal bodily functions and so that the health and welfare of the animal is protected.
- 18.2. Reasonable care must be taken to transfer only those pet animals that are free from undisclosed disease, injury, or abnormality.

- 18.3. Any pet animal, excluding reptiles, fish, and rodents, transferred into a PACFA-licensed facility from outside Colorado must be accompanied by a valid Certificate of Veterinary Inspection issued by an accredited veterinarian within the state of origin and within 10 days prior to the animal's arrival in Colorado. Facilities must meet all import requirements as determined by the Colorado state veterinarian.
- 18.4. It is unlawful to sell, transfer, or adopt dogs or cats under the age of eight weeks.
- 18.5. The acceptance by a licensed pet animal shelter or rescue or exchange between licensed pet animal shelters or rescues of underage animals that have been abandoned or relinquished shall not constitute a transfer for the purposes of § 35-80-108, C.R.S. In such acceptance or exchange, the underage animals shall be kept with the dam, whenever possible.
- 18.6. A facility may not sell, transfer, or adopt cats less than two pounds of body weight unless written documentation is provided by the facility's veterinarian stating that the cat has been examined and is of sufficient physical development and general health to be safely transferred or that the cat is greater than 12 weeks of age.
- 18.7. A facility may not sell, transfer, or adopt guinea pigs, hamsters, rabbits, or any other pet animal species as may be specified by the Commissioner, under the age of four weeks. This does not include birds.
- 18.8. No person or entity may sell, barter, exchange, or otherwise transfer, import or cause to be imported into this state any type of turtle with a straight carapace length of less than four inches.
- 18.9. Tethering of pet animals is prohibited except for dogs and cats for grooming and for dogs when cleaning their enclosures.
- 18.9.1. Tethering must be done in a manner that prevents the tethered animal from entanglement with other pet animals or other objects.
- 18.9.2. Dogs or cats tethered on a raised surface must have constant direct human supervision.
- 18.9.3. Tethers must be attached to the animal by means of a well-fitted and non-tightening collar or loop with a swivel on the collar or non-tightening loop.
- 18.10. Untethered dogs or cats groomed on a raised surface must have constant and direct human supervision.
- 18.11. The use of dog houses with chains (tethering) as an enclosure is prohibited.
- 18.12. Facilities that breed, train, or house Alaskan dog breeds or Alaskan breed crosses, specifically for the purpose of pulling dog sleds, and that have no current disciplinary matters pending before the Commissioner, may submit a written request to the Commissioner for a waiver from the prohibition against dog houses with chains (tethering) as an enclosure.
- 18.12.1. Any request for waiver of the prohibition must be accompanied by a written plan for training and conditioning of the dogs for a license year, which plan will be in place for each successive year. The plan must be signed by the facility owner and the consulting veterinarian and compliance with the plan must be documented.
- 18.12.2. If dog houses with chains are used as an enclosure, the facility must keep a record monthly of the training and conditioning of each dog, showing the number of months per year the dogs are used for pulling sleds, number of days per week spent pulling sleds, and average amount of time dogs spend pulling sleds.

- 18.12.3. The facility must also record the number of months of the year the dogs are not used for pulling sleds, the number of days per week dogs are trained or conditioned off the tether when they are not pulling sleds, and for how much time each day the dogs are trained or conditioned during this time.
- 18.12.4. The licensee must document in writing, and keep on file while the dog is in the facility, evidence of the exercise of these dogs.
- 18.12.5. No female dogs in whelp or with puppies may be tethered.
- 18.12.6. If dog houses with chains are used as enclosures for dogs kept outdoors, the chains used must be so placed or attached that they cannot become entangled with the chains of other dogs or any other objects. Such chains must be a minimum of 6 feet long and of a type commonly used for the size of dog involved and must be attached to the dog by means of a well-fitted, non-tightening collar or harness. All tethering chains must have a swivel.
- 18.12.7. If tethering is used, a fence perimeter must surround the entire tethering area to protect the tethered dogs from predators, stray animals, and humans.
- 18.13. Whelping area
- 18.13.1. A whelping area containing a whelping box with a solid floor is required for cats and dogs in whelp.
- 18.13.2. The whelping box must allow the dam to lie stretched out on her side, permitting all puppies or kittens to nurse, and must be large enough to accommodate the puppies or kittens until weaned.
- 18.13.3. The whelping area must be large enough to allow the dam to leave the whelping box.
- 18.13.4. Nursery enclosures with wire flooring must have a solid resting surface large enough to accommodate all dogs housed in the enclosure simultaneously.
- 18.14. Dryers that produce heat must be equipped with a timer that will automatically shut the dryer off after 30 minutes unless the dryer is used as a hand-held dryer or is a dryer directly attended by a person.
- 18.15. Dryers with heating elements may not cover more than 20% of the total open area of the cage surface.
- 18.16. Pet animals must be bathed in water at a temperature appropriate to the species/breed, age, and condition of the animal.
- 18.17. Each breeding dog or cat must be individually identified by collars, microchips, or tattoos. The Commissioner may approve alternate methods of identification upon written request.
- 18.18. In animal shelters each animal must be identifiable through cage/run cards, identifying collars, leg bands, or alternate methods of identification approved by the Commissioner.
- 18.19. Behavioral control devices may be used for the safety of pet animals and handlers. Behavioral control devices must be humane and used humanely per the manufacturer's intended use. All self-tightening collars, pinch collars, muzzles or choke chains may be used when dogs are directly attended and otherwise must be removed.

- 18.20. Battery operated or electrical behavioral control devices, such as shock collars, shock prods, or electrical fences, as well as pinch-collars and choke collars, may be used only with the written consent of the owner.
- 18.21. Pools
- 18.21.1. Whenever water in a pool is deeper than the height at the shoulder of the shortest dog in the pool area, an ingress-egress area shall be provided.
- 18.21.2. No dog may have access to the pool or pool area without constant and direct supervision. Facilities may submit written request to the Commissioner for an exemption from this requirement if the facility has no disciplinary matters pending. Any such submission must demonstrate provisions for the safety and well-being of dogs in the care of the facility if such submission were to be granted.
- 18.21.3. Facilities must be constructed, maintained, and managed to protect animals from illness, injury, and death resulting from access to pools or pool areas.
- 18.21.4. Pools with a capacity of less than 100 gallons must have the water changed and be cleaned and sanitized daily.
- 18.22. Animal shelter and rescue facilities that shall use a system of fostering in private homes or keeping pet animals in licensed pet animal facilities. No more than eight dogs or cats may be housed in any foster home at any time. A female dog with puppies under 8 weeks of age or a queen with kittens under 8 weeks of age will be considered one adult. Facilities may submit a written request to the commissioner for an exemption from this requirement. Such an exemption shall be granted at the commissioner's sole discretion and only upon a finding that the rescue facility has demonstrated adequate provisions and safeguards that ensure the safety and well-being of the animals in the care of the foster provider.
- 18.23. In the event a public shelter is unable to comply with any of the facility standards due to lack of funding, the public animal shelter must inform the Commissioner in writing, and the facility may request a waiver of the particular requirement with which it is unable to comply.

18.24. Contingency Plans

- 18.24.1. All facilities shall identify situations that would require an emergency contingency plan including, but not limited to, electrical outages, faulty HVAC systems, fires, mechanical breakdowns, animal escapes, and/or natural disasters or weather emergencies;
- 18.24.2. All facilities shall outline specific tasks required to be carried out in response to an emergency or disaster including, but not limited to, detailed animal evacuation instructions or shelter-in-place instructions and provisions for providing backup sources of food and water as well as sanitation, ventilation, bedding, and/or veterinary care;
- 18.24.3. All facilities shall identify a chain of command and the parties that will be responsible for completion of all tasks to be carried out in response to an emergency or disaster. Such identification shall include the name and title of each person in the chain of command, and;
- 18.24.4. All facilities shall identify and complete all measures needed to be prepared for a future emergency or disaster including, but not limited to, training staff and volunteer work force and sourcing and storing materials and supplies needed in the event of an emergency or disaster.

18.24.5. All facilities must conduct an annual review of the contingency plan and maintain documentation of their annual reviews, including documenting any amendments or changes made to their plan since the previous year's review, such as changes made as a result of recently predicted, but historically unforeseen, circumstances (e.g., weather extremes). Contingency plans, as well as all annual review documentation and training records, must be made available to the Commissioner upon request.

18.25. Behavior and Enrichment Plans

18.25.1. All animal shelters and pet animal rescues shall create and implement a written proactive enrichment plan for the dogs and cats in their care. The plan must be submitted to the Commissioner for approval. If the plan is modified or revised it must be re-submitted for Commissioner approval. The proactive enrichment plan shall be in place for each successive year unless it is modified or revised.

18.25.2. Animal shelters and pet animal rescues must implement an individualized/tailored enrichment plan for any dog or cat exhibiting self-mutilating behavior, stereotypical behavior, or other behaviors indicative of an unacceptable quality of life, when legally viable pursuant to 35-80-106.3 (1), C.R.S. Individualized/tailored outcomes may include, but are not limited to, transfer, foster, adoption, a return to owner, and/or euthanasia.

18.26. Disease Control and Treatment (DCAT) Plans

18.26.1. Any licensee that transfers pet animals from a source organization for the purpose of sale or adoption must create and implement a Disease Control and Treatment (DCAT) plan. The plan must include procedures or protocols to address and mitigate the spread of communicable and/or zoonotic illness and disease prior to the acquisition of pet animals from a source organization either in this state or outside of Colorado. The plan must include protocols or procedures to address the quarantine and isolation of pet animals showing signs of illness or disease while in the possession of the licensee, and in addition, must include a plan for providing post sale or adoption support. The plan must be in writing and submitted to the Commissioner for approval. If the plan is modified or revised it must be re-submitted to the Commissioner for approval. The plan shall be in place for each successive year unless it is modified or revised.

Part 19. Recordkeeping

- 19.1. Each licensee must keep and maintain records in the form and manner designated by the Commissioner as set forth by these Rules. The licensee must maintain requisite records at the physical facility address specified in the license application for a period of two years after disposition of the animal for which the record was originally made. All required records must be made available to any inspector authorized by the Commissioner.
- 19.2. Acquisition records are required and must include, at a minimum: the date the animal was transferred; source or how acquired; name, address, ~~and~~ phone number, ~~and~~ signature of the source if known; number of animals received; animal breed or species; specific identifying characteristics if available; bird band number or other identification approved by the Commissioner, if applicable; date of birth of dogs, cats, hamsters, rabbits, and guinea pigs.
- 19.3. Disposition records are required, for dogs, cats, rabbits, guinea pigs, birds, hamsters and herptiles and must include the date of birth for dogs, cats, rabbits, guinea pigs and hamsters. The disposition records must include breed or species, gender, and physical description of the animal and name, address, phone number, and signature of the recipient of the animal. For kittens under

12 weeks of age the weight at the time of transfer must be included. For psittacine birds, the bird band number must be included.

19.4. Facilities must record date of death or euthanasia for dogs, cats and psittacine birds. Records of euthanasia shall include species or breed, date, and method of euthanasia including dosage.

19.5. Maintenance

19.5.1. A maintenance record must be kept for each dog and cat housed permanently at a facility. These records must include the name, date of birth, breed, gender, color, any identifying characteristics, and required permanent identification information.

19.5.2. Records of animals boarded, trained, transported by a pet handler, or groomed must be kept by the facility and must include the name and address of the owner of the pet animal, date of transaction, species/breed, specific identifying characteristics, name, gender and age, and name of the owner's veterinarian.

19.5.3. A record must be kept of immunizations for each boarded animal at a facility, recording the date on which the immunization was given or the expiration date of the immunization. These records may be transferred to and kept on kennel forms.

19.6. Zoonosis

19.6.1. Any facility selling, adopting or otherwise transferring psittacine birds to the public must furnish the buyer or adopter of each psittacine bird a Psittacine Bird Sales Record approved by the Commissioner, giving the business name of the facility, the name, address and phone number of the person buying or adopting the bird, and the number, species and leg band identification number, or other identification approved by the Commissioner, for each bird. Printed on this sales record must be a warning to the buyer or adopter of a possible psittacosis hazard. This warning must include a description of the disease signs in birds, symptoms in humans, and a statement regarding the critical need for prompt medical diagnosis and treatment when symptoms are present.

19.6.2. Any facility selling, adopting, or otherwise transferring ~~herptiles~~reptiles must have each retail purchaser or adopter of one or more reptiles read an educational document approved by the Commissioner. This educational document must state the possible salmonellosis hazard to people and describe common hygienic practices to help prevent salmonella exposure to humans. The purchaser must sign a dated register provided by the pet animal dealer after reading this educational document.

19.6.3. Any facility selling, adopting, or otherwise transferring dogs, cats, or ferrets must provide an educational document prescribed by the Commissioner to each retail purchaser or adopter describing the benefits of rabies vaccination and the risk of rabies infection. This document must state the potential risk to humans posed by the rabies virus and the methods to prevent human and animal exposure. The retail purchaser or adopter must sign or initial that this document has been received.

19.7. In accordance with § 35-108-108(1)(i), C.R.S., no person may import or have in his possession for the purpose of selling, trading, giving away, or otherwise transferring any psittacine bird that has not been legally banded with a type of leg band authorized by the Commissioner and appropriate to the size and species of the bird. The Commissioner authorizes any traceable leg band or microchip.

19.7.1. No licensed pet animal facility may use another licensee's registered leg band, nor may a licensee sell or transfer his registered leg band to another person.

- 19.7.2. Application for a traceable leg band must be made to the Commissioner.
- 19.7.3. A leg band that is causing injury to a bird may be removed provided the Commissioner is notified in writing. Upon sale, trade, or other means of transfer, the bird must be accompanied with a traceable leg band approved by the Commissioner. If the bird is unable to wear a leg band, the band must be attached to a photograph of the bird to prove identification and be kept with the acquisition/disposition records.
- 19.7.4. The Commissioner may require other species of birds to be banded. In such event, the Commissioner will notify any licensee affected.
- 19.8. Written permissions
- 19.8.1. In boarding/training facilities and grooming facilities, pet animals of different ownership may be housed in the same enclosure, under constant and direct supervision, with the written consent of the owners.
- 19.8.2. Housing boarded dogs in crates requires written consent of the owner.
- 19.8.3. Products not labeled for use on pet animals may be used only with the written consent of the owner.
- 19.8.4. Records for animals boarded, trained or transported by a pet handler must include a written agreement concerning veterinary care to treat diseased or injured animals and must address disposition of animals that die at the facility.
- 19.8.5. Battery-operated or electrical behavioral control devices, such as shock collars, shock prods, or electrical fences as well as pinch-collars and choke collars, may be used only with the written consent of the owner.
- 19.9. Written disclosure
- 19.9.1. Written disclosure of all treatments received while in the care of the pet animal facility involving immunizations, medications, and any other veterinary treatments, administered prior to transfer, must be provided at the time of transfer to the transferee for all pet animals excluding fish, feeders, and invertebrates. A record detailing the product used, the dosage, and the date(s) administered must be included. Proof of disclosure, signed by the recipient of the animal, must be kept with facility records.
- 19.9.1.1. Written disclosure of any injury, illness or abnormality must be provided at the time of transfer to the transferee for all pet animals excluding fish, feeders, and invertebrates. Proof of disclosure, signed by the recipient of the animal, must be kept with facility records.
- 19.9.2. For grooming, boarding/training and pet handler facilities, an incident file must be kept within each facility for animals sustaining injury or illness requiring veterinary care or death or for any escape. Each report must include date of incident, pet's name, breed/species, age, owner's name and contact information, description of incident, and course of action.
- 19.9.3. In the event of either death or escape at a boarding/training facility, pet handler, pet transporter or at a grooming facility, the licensee must notify PACFA in writing within 72 hours.

- 19.9.4. Treatment records must be kept on all pet animals (except fish and invertebrates) that receive any medications or immunizations used in the treatment or prevention of illness, or the treatment of injury, while in the care of the pet animal facility or that are subject to an individualized/tailored enrichment plan while in the care of the pet animal facility. These records must include the identification of the pet animal receiving medical treatment, or an individualized/tailored enrichment, signs of illness, reason for medical treatment, or enrichment, or veterinary diagnosis, the name of the medication or immunization used, the amount of medication used, ~~and~~ the time and date on which the medication or immunization was administered and the enrichment provided.
- 19.9.5. In connection with the adoption, sale or transfer, each pet animal facility shall provide, in good faith, the prospective purchaser/adopter, upon request at the time of sale or adoption, a written statement that contains the following information:
- 19.9.5.1. The date the animal was transferred; source or how acquired; name, and address of the breeder; animal breed or species; specific identifying characteristics if available; bird band number, USDA identifying tag, tattoo, microchip, or other identification approved by the Commissioner; if known, the date of birth of dogs, cats, hamsters, rabbits and guinea pigs; and any medical treatment or medication received prior to arrival at the pet animal facility, if known; and a statement that reads, "This facility is regulated by the Colorado Department of Agriculture's Pet Animal Care Facilities Act (PACFA) Program", the statement must include the PACFA webpage address, <https://ag.colorado.gov/ICS/PACFA> and/or a QR code and the PACFA Program main phone number.
- 19.9.5.2. The purchaser shall acknowledge in writing receipt of the information required in Part 19.9.5.1.
- 19.9.5.3. A record of the written disclosure and the receipt acknowledgement shall be retained by the facility.
- 19.9.6. Retail facilities (pet stores) that sell or offer for sale specific dogs or cats must:
- 19.9.6.1. Include on all advertisements, including website and social media posts, the purchase price of the dog or cat, and any applicable federal or state license numbers for the breeder of the dog or cat. If the dog or cat is not from a licensed breeder or kennel, the retail facility must state; "this dog/cat is from a breeder or kennel that is not required to be state or federally licensed"
- 19.9.6.2. Post on the front of the enclosure of each dog or cat, a card or other medium that is at least 3 inches by 5 inches in size that includes all the information required below at a minimum 11-point typed font. The card shall contain: the purchase price of the dog or cat and the following information on the dog or cat's breeder or kennel: full individual's name; kennel name, if applicable; city; state; and any applicable state or federal license numbers. If the dog or cat is not from a licensed breeder or kennel, the retail facility must state on the written material; "this dog/cat is from a breeder or kennel that is not required to be state or federally licensed". All disclosures required in this rule must be displayed in a clear and transparent manner.
- 19.9.6.3. Disclose to a prospective purchaser in writing, prior to the sale of a dog or cat, the following information about the dog or cat: the purchase price of the dog or cat; the interest rate or range associated with any financing or credit card offered to the prospective purchaser; and any applicable federal or state license numbers and an unredacted list of all violations of any federal or state law the

dog or cat breeder, broker, or transporter received in the previous two years on a federal or state inspection report that is publicly available.

19.9.7. The need for an individualized/tailored enrichment plan is part of an animal's treatment records. Shelters and rescues must document that individualized/tailored enrichment is taking place on a daily basis. This becomes the animal's treatment record, and as such must be kept for two years. The individualized/tailored enrichment plan and treatment record must be disclosed to potential adopters.

19.10. Unless expressly exempted by the commissioner, an animal shelter or pet animal rescue shall not release a dog or cat to a prospective owner unless the animal has been sterilized by a licensed veterinarian. A facility with limited access to licensed veterinarians, or public shelters eligible for waiver of licensing fees, can apply to the commissioner for an exemption to this rule and the requirements of section 35-80-106.4, C.R.S.

19.11. Foster

19.11.1. Shelter and rescue facilities using foster homes or licensed pet animal facilities to foster their pet animals, must maintain a list containing the name of the foster care provider, phone number, and current street address for each place or premises at which pet animals are housed. Name, breed/species, physical description, age, gender, and foster home location must be recorded for each pet animal fostered. The Commissioner may, upon request, have access to any part of a foster home in which fostered pet animals are kept.

19.11.2. The licensee shall conduct an in-person inspection of each of its foster care providers at least once annually and before any animal is fostered at the location and maintain a record of those inspections at the physical facility address. The inspection record must include the date of inspection, the number and species of pet animals that permanently reside at each foster care provider, the signature of the foster care provider and the signature of the person inspecting the foster care facility. Licensees may submit a written request to the Commissioner for a temporary limited exemption from this requirement, if the licensee has no pending disciplinary matters. Any such submission must state why the exemption is necessary and must demonstrate provisions for the safety and well-being of any pet animals to be placed in foster care pursuant to this exemption.

19.11.3. The licensee shall obtain a written, signed foster agreement with each of its foster care providers before any animal is fostered at the location and maintain such record at the physical facility address. Such foster agreement shall include a statement that the foster care provider understands and agrees to adhere to all relevant zoning and animal control codes and ordinances, whether local, county, or state.

19.11.4. The licensee must provide written disclosure of all diseases, injuries or abnormalities in the written, signed foster agreement.

Part 20. Transportation

20.1. Animals transported by a vehicle must be secured within the vehicle by seatbelt harness or an enclosure that is secured to the vehicle. Unconfined transportation in the open bed of a pick-up truck or other open vehicle is prohibited.

20.2. Enclosures used to transport animals must be secured, water-resistant, well-constructed of cleanable material, and designed to protect the health and ensure the safety of the animals.

- 20.3. Enclosures must have appropriate heating, cooling, and ventilation to ensure the comfort and health of the animals at all times. The requirements of the specific species, age of the animal, and the specific health condition of the animal(s) must be accommodated.

Part 25. Statements of Basis, Specific Statutory Authority and Purpose

25.10. Adopted March 16, 2023 – Effective May 15, 2023

Statutory Authority:

The Commissioner of Agriculture adopts these rules pursuant to §35-80-109(2), C.R.S.

Purpose:

The purpose of this rulemaking is to effect the changes from House Bill 21-1160, which requires animal shelters and rescues to provide for the behavioral needs of dogs and cats in their care. This rulemaking also implements requirements for all licensed facilities to create and enforce a contingency plan to address emergency situations, and requires licensed facilities that transport, move or import pet animals to have a Disease Control and Treatment (DCAT) Plan. In addition, these rule amendments update environmental conditions within facilities, remove the requirement to keep weekly records for the temperature and humidity control for herptiles, add pet handlers to the types of facilities that must get written permission to commingle dogs, add non-pharmaceutical drugs to the list of drugs that groomers cannot use, add minimum space requirements for animals in isolation, add isolation room cleaning requirements, limit the number of animals allowed in foster homes on behalf of animal shelters, and add a written disclosure requirement for any injury, illness or abnormality.

Factual Policy and Issues:

House Bill 21-1160 requires animal shelters and rescues to provide for the behavioral and enrichment needs of animals in their care, thereby improving the quality of life for pet animals in Colorado.

This rulemaking also improves the safety of pet animals in Colorado by requiring the creation and enforcement written contingency plans for emergency situations and disasters, and a written Disease Control and Treatment (DCAT) plan for any facility that transfers, moves or imports animals.

Additionally, reviewers updated and added rules that reduce renewal penalty fees, require facilities provide for environmental conditions, require pet handlers to have written permission to commingle dogs, restrict groomers use of non-pharmaceutical drugs, limit animal shelters use of foster homes, and requires written disclosure of any injury, illness or abnormality by any facility adopting or selling pet animals.