# STATE OF COLORADO Department of State

1700 Broadway, Suite 550 Denver, CO 80290



#### Jena M. Griswold Secretary of State

Christopher P. Beall Deputy Secretary of State

## **Notice of Permanent Adoption**

Colorado Department of State Rules Concerning Campaign & Political Finance 8 CCR 1505-6 March 31, 2023

#### I. Adopted Rule Amendments

As authorized by the Colorado Constitution<sup>1</sup>, Colorado campaign finance law<sup>2</sup>, and the State Administrative Procedure Act<sup>3</sup>, the Colorado Department of State gives notice that the following amendments to rules concerning campaign and political finance<sup>4</sup> are adopted on a permanent basis.

The rules were considered at the March 21, 2023, rulemaking hearing in accordance with the State Administrative Procedure Act<sup>5</sup>.

Please note the following formatting key:

Font effect	Meaning
Sentence case	Retained/modified current rule language
SMALL CAPS	New language
Strikethrough	Deletions
[Italic blue font text]	Annotations and publication notes

#### Amendments to 8 CCR 1505-6 as follows:

Amendments to Rule 10.17.1 regarding campaign finance contribution limits:

#### 10.17 Current adjusted limits

- 10.17.1 Adjusted limits made in the first quarter of <del>2019-2023</del> and effective until the next adjustment is made in <del>2023-2027</del>:
  - (a) There is no adjustment to the contribution limits on individual donations to small donor committees outlined in Article XXVIII, Section 2(14).
  - (b) The aggregate limits on contributions from any person for a primary or a general election, described in Colo. Const. Article XXVIII, Section 3(1), are adjusted as follows:

<sup>&</sup>lt;sup>1</sup> Article XXVIII, Section 9(1)(b) of the Colorado Constitution.

<sup>&</sup>lt;sup>2</sup> Article 45 of Title 1, C.R.S. (2022).

<sup>&</sup>lt;sup>3</sup> Section 24-4-103, C.R.S. (2022).

<sup>&</sup>lt;sup>4</sup> 8 CCR 1505-6.

<sup>&</sup>lt;sup>5</sup> Section 24-4-103(3)(a), C.R.S. (2022).

- (1) \$<del>625</del>-725 to any one:
  - (A) Governor candidate committee for the primary election, and Governor and Governor and Lieutenant Governor candidate committee, as joint candidates under section 1-1-104, C.R.S., or any successor section, for the general election;
  - (B) Secretary of State, State Treasurer, or Attorney General candidate committee.
- (2) There is no adjustment to the limits on contributions \$225 to any one State Senate, State House of Representatives, State Board of Education, Regent of the University of Colorado, or any District Attorney candidate committee.
- (c) The aggregate limits on contributions from a small donor committee for a primary or a general election, described in Colo. Const. Article XXVIII, Section 3(2), are adjusted as follows:
  - (1) \$<del>6,750</del>-7,825 to any one:
    - (A) Governor candidate committee for the primary election, and Governor and Lieutenant Governor candidate committee, as joint candidates under section 1-1-104, C.R.S., or any successor section, for the general election;
    - (B) Secretary of State, State Treasurer, or Attorney General candidate committee; and
  - (2) \$2,675-3,100 to any one State Senate, State House of Representatives, State Board of Education, Regent of the University of Colorado, or any District Attorney candidate committee.
- (d) The aggregate limits on contributions from any person to a political party, described in Colo. Const. Article XXVIII, Section 3(3)(a), are adjusted as follows:
  - (1) \$4,025-4,675 per year at the state, county, district, and local level combined; and
  - (2) Of such, no more than \$3,350-3,875 at the state level.
- (e) The aggregate limits on contributions from a small donor committee to a political party, described in Colo. Const. Article XXVIII, Section 3(3)(b), are adjusted as follows:
  - (1) \$20,325-23,600 per year at the state, county, district, and local level combined; and
  - (2) Of such, no more than \$16,925-19,650 at the state level.
- (f) The aggregate limits on pro-rata contributions or dues made to political committees, described in Colo. Const. Article XXVIII, Section 3(5), are adjusted to \$625-725 per house of representatives election cycle.

- (g) The aggregate limits on contributions to a county candidate as defined in section 1-45-103.7(1.5)(a)(I), C.R.S. are as follows:
  - (1) \$1,250-1,425 for a primary or a general election from any person other than a small donor committee or a political party;
  - (2) \$\frac{12,500}{2} = 14,400 for a primary or a general election from any small donor committee; and
  - (3) \$22,125-25,475 for the election cycle from a political party.
- (h) The aggregate limits on contributions to candidates for school district director are as follows:
  - (1) \$2,500 per election cycle from any person other than a small donor committee; and
  - (2) \$25,000 per election cycle from any small donor committee.
- (i) This table contains the contribution limits listed in subsections (a)-(h).

Recipient:	Contributor:				
	Natural Person	Person, other than a natural person	Political committee	Small donor committee	Political party
Political committee	\$ <del>625</del> -725 per election cycle	\$ <del>625</del> -725 per election cycle			
Small donor committee	\$50 per year	Prohibited	Prohibited	Prohibited	Prohibited
Governor (governor & It. governor)	\$ <del>625</del> -725 per election cycle*	\$625-725 per election cycle*	\$625-725 per election cycle*	\$6,750 7,825 per election cycle*	\$ <del>679,025</del> 789,025 per election cycle
Secretary of state, state treasurer, attorney general	\$ <del>625</del> -725 per election cycle*	\$ <del>625</del> -725 per election cycle*	\$ <del>625</del> -725 per election cycle*	\$6,750 7,825 per election cycle*	\$ <del>135,775</del> 157,750 per election cycle
State senate	\$ <del>200</del> -225 per election cycle*	\$200-225 per election cycle*	\$ <del>200</del> -225 per election cycle*	\$2,675 3,100 per election cycle*	\$ <del>24,425</del> 28,375 per election cycle
State house of representatives, state board of education, regent of the University of Colorado, district attorney	\$200-225 per election cycle*	\$200-225 per election cycle*	\$200-225 per election cycle*	\$2,675 3,100 per election cycle*	\$17,625 20,475 per election cycle
Political party	\$4,025 4,675 (\$3,350 3,875 at the state level) per year	\$4,025 4,675 (\$3,350 3,875 at the state level) per year	\$4,025 4,675 (\$3,350 3,875 at the state level) per year	\$20,325 23,600 (\$16,925 19,650 at the state level) per year	Transfers within a party may be made without limitation.
County candidate	\$1,250 1,425 per election cycle*	\$1,250 1,425 per election cycle*	\$1,250 1,425 per election cycle*	\$12,500 14,400 per election cycle*	\$ <del>22,125</del> 25,475 per election cycle
School district director	\$2,500 per election cycle	\$2,500 per election cycle	\$2,500 per election cycle	\$25,000 per election cycle	\$2,500 per election cycle

<sup>\*</sup> A candidate may accept the contribution limit for both the primary election and the general election.

- (j) The voluntary spending limits for a candidate described in Colo. Const. Article XXVIII, Section 4(1), are adjusted as follows:
  - (1) The spending limit for Governor, and Governor and Lieutenant Governor as joint candidates under section 1-1-104, C.R.S., or any successor section is adjusted to \$3,395,275-3,945,300.
  - (2) The spending limit for a candidate for Secretary of State, Attorney General, or Treasurer is adjusted to \$679,025-789,025.

- (3) The spending limit for a candidate for State Senate is adjusted to \$122,200-141,975.
- (4) The spending limit for a candidate for State House of Representatives, State Board of Education, Regent of the University of Colorado, or any District Attorney is adjusted to \$88,225-102,500.

Candidate	Voluntary Spending Limit	
Governor, and Governor and Lieutenant Governor as joint	\$ <del>3,395,275</del> -3,945,300	
candidates		
Secretary of State, Attorney General, or State Treasurer	\$ <del>679,025</del> -789,025	
State Senate	\$ <del>122,200</del> -141,975	
State House of Representatives, State Board of Education,	\$ <del>88,225</del> -102,500	
Regent of the University of Colorado, or District Attorney		

#### II. Basis, Purpose, and Specific Statutory Authority

A Statement of Basis, Purpose, and Specific Statutory Authority follows this notice and is incorporated by reference.

### III. Effective Date of Adopted Rules

The rules will become permanently effective twenty days after publication in the Colorado Register.<sup>6</sup>

Dated this 31st day of March 2023,

Christopher P. Beall Deputy Secretary of State

For

Jena Griswold Colorado Secretary of State

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<sup>&</sup>lt;sup>6</sup> Section 24-4-103(5), C.R.S. (2022).

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### Statement of Basis, Purpose, and Specific Statutory Authority

#### Colorado Department of State Rules Concerning Campaign and Political Finance 8 CCR 1505-6

March 31, 2023

### I. Basis and Purpose

This statement explains amendments to the Colorado Department of State rules concerning campaign and political finance.<sup>1</sup> The Department adopted amendments to ensure uniform and proper administration, implementation, and enforcement of Colorado campaign finance law.<sup>2</sup>

Specific changes include:

• Amendments to Rule 10.17 are necessary to comply with the requirements of Article XXVIII, Section 3(13) of the Colorado Constitution. This section of the state Constitution requires contribution limits to be adjusted for inflation every four years, beginning in the first quarter of 2007. The Department of State must calculate this adjustment and specify the new limits in rule.

Other changes to rules not specifically listed are non-substantive and necessary for consistency with Department rulemaking format and style. Cross-references in rules are also corrected or updated.

#### II. Rulemaking Authority

The statutory and constitutional authority is as follows:

- Article XXVIII, Section 3(13) of the Colorado Constitution, which requires the Secretary of State to "calculate . . . and specify [contribution] limits in rules promulgated in accordance with article 4 of title 24, C.R.S., or any successor section."
- Article XXVIII, Section 8 of the Colorado Constitution, which requires the Secretary of State to "promulgate rules related to filing in accordance with article 4 of title 24, C.R.S."
- Article XXVIII, Section 9(1)(b) of the Colorado Constitution, which requires the Secretary of State to "[p]romulgate such rules, in accordance with article 4 of title 24, C.R.S., or any

<sup>2</sup> Article 45 of Title 1, C.R.S. (2022).

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<sup>&</sup>lt;sup>1</sup> 8 CCR 1505-CCR 6.

successor section, as may be necessary to administer and enforce any provision of [Article XVIII of the Colorado State Constitution]."

• Section 1-1-107(2)(a), C.R.S., (2022), which authorizes the Secretary of State "[t]o promulgate, publish and distribute...such rules as the secretary of state finds necessary for the proper administration and enforcement of the election laws."